

Refer to Legislative Secretary

OCT 08 1998

The Honorable Antonio R. Unpingco Speaker Mina'Bente Kuåttro Na Liheslaturan Guåhan Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

Dear Speaker Unpingco:

Enclosed please find Bill No. 520 (COR), "AN ACT TO REPEAL AND REENACT §§2 THROUGH 16 OF PUBLIC LAW NO. 24-139; AMEND CHAPTER 51, PART 2, DIVISION 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE CREATION OF THE ORDOT DUMP CLOSURE AND SOLID WASTE MANAGEMENT ALTERNATIVES ACT", which was vetoed and overridden by I Mina'Bente Kuåttro Na Liheslaturan Guåhan, the Legislature, on October 2, 1998. This legislation is now designated as **Public Law No. 24-272.**

Very truly yours,

Carl T. C. Gutierrez Governor of Guam

Attachment:

copy attached for signed or overridden bill

original attached for vetoed bill

cc: The Honorable Joanne M. S. Brown

Legislative Secretary

01045

Office of the Speaker
ANTONIO R. LINBINGCO
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Time: ///
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Print Name: ///
Print Name: ///
Print Name: //

Pashahari Sebretary

1:00pm

MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN 1998 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Bill No. 520 (COR), "AN ACT TO REPEAL AND REENACT §§2 THROUGH 16 OF PUBLIC LAW NO. 24 - 139; AMENDING CHAPTER 51, PART 2, DIVISION 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE CREATION OF THE ORDOT DUMP CLOSURE AND SOLID WASTE MANAGEMENT ALTERNATIVES ACT," returned without approval of *I Maga'lahen Guahan*, was reconsidered by *I Liheslaturan Guahan* and after such consideration, did agree, on the 2nd day of October, 1998, to pass said bill notwithstanding the veto of *I Maga'lahen Guahan* by a vote of seventeen (17) members.

Attested: JOANNE M.S. BROWN Senator and Legislative Secretary	ANTONIO R. UNPINGCO Speaker
This Act was received by <i>I Maga'lahen Guahan</i> th	is The day of October,
-	Assistant Staff Officer Maga'lahi's Office

Public Law No.	24-272	
rudiic Law Ing.		

TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

Bill No. 520 (COR)
As amended on the Floor.

Introduced by:

M. C. Charfauros A. R. Unpingco J. M. S. Brown A. L.G. Santos T. C. Ada A. C. Blaz Felix P. Camacho E. I. Cruz W. B.S.M. Flores Mark Forbes L. F. Kasperbauer A. C. Lamorena, V C. A. Leon Guerrero L. Leon Guerrero V. C. Pangelinan I. C. Salas F. E. Santos J. Won Pat-Borja

AN ACT TO REPEAL AND REENACT §§2 THROUGH 16 OF PUBLIC LAW NO. 24 - 139; AMENDING CHAPTER 51, PART 2, DIVISION 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE CREATION OF THE ORDOT DUMP CLOSURE AND SOLID WASTE MANAGEMENT ALTERNATIVES ACT.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

1	Section 1. Sections 2 through 16 of Public Law No. 24 - 139 are hereby
2	repealed and reenacted to read as follows:
3	"Section 2. Section 51101 of Chapter 51, Part 2, Division 2 of Title 10 of
4	the Guam Code Annotated is hereby repealed and reenacted to read as
5	follows:
6	'Section 51101. Legislative Findings.
7	(a) The Guam Legislature finds:
8	(1) the Ordot Landfill is a threat to the health and
9	safety of the residents of Guam, and specifically for the
10	residents of Ordot-Chalan Pago, Yona and the villages
11	downriver and downwind;
12	(2) solid waste collection and disposal on Guam
13	does not adequately eliminate the threat that improperly
14	disposed solid waste poses to the health, safety, and welfare
15	of Guam residents;
16	(3) under the Government of Guam Property Act,
17	the Ordot Landfill shall be converted to a public park after
18	it is closed in accordance with applicable U.S. E.P.A. and
19	government of Guam regulations. In order to protect the
20	health and welfare of the residents of Chalan Pago-Ordot
21	and the people of Guam, the Agency shall monitor the
22	landfill on an on-going basis for compliance with this
23	Section and take proper measures to mitigate environmental
24	damage;
25	(4) the Ordot Landfill reached its capacity in the

1990's, and the closure of the dump is necessary in order to eliminate this existing serious environmental hazard. The dump should be converted to a public park;

- (5) even with closure of the Ordot Landfill and construction of a new landfill at the same or any other site, landfilling cannot continue as the sole method of waste disposal for Guam due to the shortage of land on Guam, and the general aversion of any community to the location of a landfill within their proximity;
- (6) it is in the best interest of the government to privatize through free and fair competition, the solid waste management operations of the Island, from collection to disposal, without jeopardizing the job security for the employees of the Solid Waste Management Division of the Department of Public Works as well as the private businesses currently engaged in solid waste collection, recycling and other solid waste management operations;
- (7) it is in the best interest of the government to establish a funding procedure or financial arrangement which will pay for operations and meet the requirements for a totally funded program for solid waste management;
- (8) Guam contains approximately 215 square miles of landmass. Over half of that mass is located over the northern Guam Lens, a pure groundwater resource that requires protection. Thus, any landfill more likely should be

located in southern Guam, south of a line running approximately from Cabras Island to Pago Bay. With the pristine south already imposed upon by this geological and environmental constraint, and in order to protect the cultural traditional nature of the villages in the south and the unique environments there, a source and waste disposal reduction policy shall be implemented to minimize the requirement for landfilling;

- (9) source reduction shall include a conservation and recycling program. It shall also consider the disposal of green waste through mulching or composting, or the recovery of resources through recycling of the green waste. Construction or demolition waste and metallic debris shall be addressed alternately, and the alternate plan should include hardfilling or quarrying, recycling or disposal other than at the landfill. Rubber tires, rubber products, and batteries shall be addressed and recycled, recovered or disposed of at alternate sites;
- (10) a solid waste management plan for Guam shall address typhoon and other disaster recovery; it is estimated that Super Typhoon Paka produced over 750,000 cubic yards of waste, which should be recycled or disposed of; Guam is in: the typhoon belt; in an active volcanic range; and, an active seismic zone so disasters will happen on a regular basis;

- (11) the Guam Legislature further finds that while other communities with alternative sites for landfilling enjoy the option of not paying for source reduction and resource recovery, we must establish a Guam site-specific solid waste management policy, because we have very limited alternative acceptable sites for future disposal requirements;
- (12) in 1983, the Guam Environmental Protection Agency ('GEPA') adopted a Solid Waste Management Plan for Guam and also adopted regulations for solid waste collection and disposal;
- (13) the government must now establish an updated Solid Waste Management Plan ('SWMP' or the 'Plan'), which shall include the closure and beneficial use of the Ordot Landfill, the privatization of the complete solid waste program, including landfill operations and provisions for job protection for the employees of the Solid Waste Division, source reduction, recycling, composting, resource recovery, waste reduction and regulated landfill disposal in an integrated program for solid waste collection and disposal, and the funding for the Plan. The SWMP shall also address construction debris or demolition waste; metallic debris; tires; waste oil; household hazardous waste; abandoned vehicles and other bulky metallic waste; white goods, such as washers, dryers and refrigerators; and green waste,

which may be useful in some form, but unnecessarily contribute to landfill volume;

- (14) the Department of Public Works shall implement the updated Solid Waste Management Plan, as approved by the Guam Legislature, regulated by GEPA;
- (15) any and all solid waste handling and disposal contemplated by and authorized under this Act shall obtain and operate under any and all permits required by laws, rules and regulations applicable to Guam; and
- (16) The government of Guam shall not direct or regulate existing permitted private entities actively engaged in solid waste collection or recycling beyond the scope and extent of Federal statutory and regulatory requirements. The standings of such private businesses permitted to actively engage in solid waste collection shall be given maximum protection and support under this Act to promote their viability and longevity under a free enterprise system.
- (b) The purposes of this Chapter are to:
- (1) plan for and regulate the storage, collection, transportation, separation, processing and disposal of solid waste to protect the public safety, health and welfare, and to enhance the environment of the people of Guam;
- (2) provide the authority and resources, including funding to plan for, establish, finance, operate and maintain efficient, environmentally acceptable solid waste

management systems, privatized, but administered by the Department of Public Works and regulated by GEPA;

- (3) privatize Guam's Solid Waste Management System ('SWMS') subject to all applicable laws and Public Law Number 24-06;
- (4) establish the SWMS to be operated by private ventures, entities or individuals, to promote land conservation by limiting landfilling requirements consistent with the SWMP, and to establish as a limit the reusing, recycling and composting of no less than twenty percent (20%) of the total solid waste generated on Guam from all sources within the time frame established by the Plan and a comprehensive solid waste disposal and resource recovery program that ultimately will minimize Guam's need for additional landfills beyond replacing the Ordot Landfill; quantitative factors to meet such an objective shall be specified and substantiated in the SWMP;
- (5) continue authority to regulate solid waste storage practices within the Department of Public Health and Social Services pursuant to Chapter 33 of this Title and, where applicable, establish such authority in the Department of Public Works to insure that such practices do not constitute a danger to human health, safety and welfare;
- (6) continue authority in GEPA to review the design of and to issue permits for the operation of solid

waste collection, transport, processing and disposal activities;

- (7) continue authority in GEPA to undertake a comprehensive investigation of and set minimum standards for the transportation, processing, storage, treatment, and disposal of hazardous waste, and conduct surveys for special disposal facilities for hazardous waste, to protect public health, other living organisms and the environment through an effective and efficient hazardous waste management system;
- (8) continue authority in GEPA to establish and implement an enforcement system to prevent the improper disposal of solid waste;
- (9) promote the application of a Solid Waste Management System which preserves and enhances the quality of air, water and land resources;
- (10) promote and assist in the development of markets for recovered and recycled materials;
- (11) support and encourage the rapid and efficient removal, recycling, processing, or disposal of abandoned vehicles and other bulky waste, and to assure that the recovery of resources is facilitated;
- (12) authorize the closure and beneficial use of the Ordot Landfill site, and promote, assist and support the construction and operation of a privatized sanitary landfill,

resource recovery and other solid waste management 1 2 facilities: (13) require consideration and evaluation of 3 treatment of bottom and fly ash generated from resource 4 5 recovery facilities that any municipal solid waste incinerator company which operates a facility which generates bottom 6 and fly ash or waste ash shall be responsible for the 7 collection and disposal thereof and cost of the collection and 8 9 disposal thereof; and 10 (14) authorize GEPA to establish such advisory 11 committees as are necessary to carry out its planning and solid waste management responsibilities; the committees 12 13 shall include but limited to representatives of GEPA, DPW, 14 the Department of Public Health and Social Services, 15 applicable collectors, operators, Federal 16 educational/environmental groups and the public at large. 17 Section 3. Section 51102 of Chapter 51, Part 2, Division 2 of Title 10 of 18 the Guam Code Annotated is hereby repealed and reenacted to read as follows: 19 20 For the purpose of this Section 51102. Definitions. 21 Chapter, the following words and phrases shall have the meanings 22 given herein, unless their use in the text of the Chapter clearly 23 demonstrates a different meaning. 24 'Administrator' means the Administrator of GEPA or (1)25

his designee.

- (2) 'Agency' means GEPA.
- (3) 'Best public interest' means any activity which: lessens the demand for landfill sites, conserves land resources and serves to insure proper, cost effective and environmentally sound disposal of solid waste; and, does not pose health risks to human life or endanger plant and animal life.
 - (4) 'Board' means the Board of Directors of GEPA.
- (5) 'Business' means and includes any activity or conduct, whether proprietary, partnerships, corporate or whatever form, engaged in, or caused to be engaged in, with the object of gain or economic benefit, either direct or indirect, but shall not include casual sales, personal service contracts, fundraising activities by political candidates or the activities of non-profit associations.
- (6) 'Collection' or 'Collect' means the act of removing solid waste from a generator.
- (7) 'Collector' means any individual, governmental organization or business which has received a permit to collect and transport waste in accordance with applicable laws and regulations.
- (8) 'Combustion' means to thermally break down certain types of solid waste in an enclosed device using controlled temperatures.
- (9) 'Composting' means the controlled degradation of organic solid waste.
 - (10) 'Department' means the Department of Public Works

('DPW').

- (11) 'Director' means the Director of DPW.
- (12) 'Disposal' means the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any waters, including ground water.
- (13) 'Division' means the Division of Solid Waste Management of the DPW.
- (14) 'Dump' means a land site where solid waste is disposed without a valid permit or a landfill that has historically been in regulatory noncompliance.
- (15) 'Dwelling' means a building or portion thereof designed exclusively for residential occupancy by one (1) family for living and sleeping purposes and not to exceed two (2) dwelling units.
- (16) 'Dwelling unit' means one (1) or more rooms and a single kitchen in a dwelling, designed as a unit for occupancy by one (1) family for living and sleeping purposes.
- (17) 'Financial assurance' means a financial guarantee assuring that funds are available to pay for design, construction, operation and closure of a solid waste disposal facility, rendering post closure at a solid waste disposal facility.
 - (18) 'Generator' means any person that generates or

produces solid waste.

- (19) 'Government' means the government of Guam, all of its agencies, whether line or autonomous, and all public corporations.
- (20) 'Hardfill' means a method of compaction and earth cover of solid waste, other than those containing garbage or other putrescible (putrescent) waste, including, but not limited to, demolition waste and like waste not constituting a health or nuisance hazard, where cover need not be applied on a per day used basis.
- (21) 'Hazardous Waste' means any material or substance which, by reason of its composition or characteristics,
 - (i) is hazardous waste as defined in the Solid Waste Disposal Act, 42 USC §6901, et seq., as amended, replaced or superseded and the regulations implementing same,
 - (ii) is a hazardous substance as defined by the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 USC § 9601, et seq.,
 - (iii) is material the disposal of which is regulated by the Toxic Substances Control Act, 15 USC § 2601, et seq., as amended, replaced or superseded, and the regulations implementing same,
 - (iv) is special nuclear or by-products material within the meaning of the Atomic Energy Act of 1954,
 - v) is pathological, infectious or biological waste,

1	(vi) is treated as hazardous waste or as a hazardous
2	substance under applicable law,
3	(vii) requires a hazardous waste or similar permit for
4	its storage, treatment, incineration of disposal,
5	(viii) may cause or significantly contribute to an
6	increase in mortality or an increase in serious irreversible, or
7	incapacitating reversible illness, or
8	(ix) may pose a substantial present or potential
9	hazard to human health or the environment when
10	improperly treated, stored, transported or disposed of, or
11	otherwise damaged.
12	(22) 'Highway' means the entire width between the
13	boundary lines of every right-of-way or publicly maintained
14	travel ways when any part thereof is open to the use of the public
15	for purposes of vehicular travel.
16	(23) 'Incinerator' means an enclosed device using
17	controlled flame combustion, the primary purpose of which is to
18	thermally break down solid waste.
19	(24) Multi-family dwelling' means a building containing
20	three (3) or more dwellings.
21	(25) 'Office' means the Office of Recycling of the Division.
22	(26) 'Operator' means any person who accepts solid waste
23	from a collector for transfer, storage, recycling, combustion,
24	processing or disposal.
2.5	(27) 'Performance bond' means a security for financial loss

caused by the act or default performance of a person or by uncontrollable conditions.

- (28) 'Person' means any individual, partnership, copartnership, firm, company, corporation, association, joint stock company, trust, estate, or any agency, department, or instrumentality of the Federal or local government, or any other legal representatives, agents or assigns.
- (29) 'Plan' means the interim or final Solid Waste Management Plan ('SWMP') to be prepared and adopted by the Agency in accordance with the Administrative Adjudication Law.
- (30) 'Plasma torch heating technology' means converting electrical energy into heat energy producing clean fuel gas and recyclable slag.
- (31) 'Plasma Remediation In-Situ Materials' ('PRISM') means a plasma torch technology process that melts down and converts landfill material into slag and fuel gas.
- (32) 'Pollution' means the condition caused by the presence in the environment of substances of such character and in such quantities that the quality of the environment is impaired or rendered offensive to life.
- (33) 'Processing' means any method, system or other treatment designed to change the physical, chemical or biological character or composition of any solid waste. This includes the neutralization of any hazardous waste; the rendering of any hazardous waste non-hazardous, safer for transport, amenable for

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recovery, amenable for storage or reduced in volume; or any other activity or processing designed to change the physical form or chemical composition of hazardous waste so as to render it non-hazardous.

- (34) 'Recyclable materials' includes the following materials discarded from households, businesses, commercial and industrial establishments, hotels, government, agricultural, landscaping, yard maintenance and military operations which may be reused or for which a market exists:
 - (i) 'aluminum' means any product manufactured of aluminum or aluminum alloy;
 - (ii) 'battery' means any lead acid battery or dry cell battery discarded on Guam, independent of intended use;
 - (iii) 'biomass' means any large biomass source, such as trees, wood, grass, hedge cuttings, jungle growth, yard waste and sewage sludge;
 - (iv) 'construction debris' means the materials from building construction;
 - (v) 'corrugated cardboard' means kraft, jute or test liner pulp which is made by combining two (2) or more webs of paper and formed or shaped into wrinkles or folds or into alternate ridges and grooves;
 - (vi) 'demolition waste' means the materials obtained from the demolishment or razing of buildings;
 - (vii) 'glass' means any product manufactured from a

1	mixture of silicates, borates or phosphates;
2	(viii) 'metal scrap' means any metal, in whole or in
3	parts, from buildings, equipment, machinery or vehicles;
4	(ix) 'newspaper' means a publication which is
5	distributed and contains news articles, opinions, features,
6	and advertising and is printed on impermanent wood pulp
7	materials;
8	(x) 'office paper' means computer paper and white
9	and colored ledger paper;
10	(xi) 'used oil' means any petroleum-based, mineral,
11	or synthetic oil which through use, storage or handling has
12	become unsuitable for its original purpose due to the
13	presence of impurities or loss of original properties; and
14	(xii) such other materials which the Department
15	determines, from time to time, may be recycled.
16	(35) 'Recycle' or 'Recycling' means the method by which
17	recovered resources are converted for use as raw material or
18	feedstock to make new products.
19	(36) 'Recycling Officer' means the head of the Office of
20	Recycling.
21	(37) 'Resource recovery' means the process of recovering
22	recyclable materials or the recovery of energy from solid waste.
23	(38) 'Resource Recovery Facility' ('RRF') is a facility which
24	recovers for sale or reuse of recyclable materials.
25	(39) 'Reusing' means the reintroduction of a commodity in

the economic stream without any changes.

- (40) 'Sanitary landfill' means an approved site where solid waste and ash are disposed using modern sanitary landfilling techniques in accordance with Federal and local regulations.
- (41) 'Sanitary landfilling' means an engineered method of disposing of solid waste on land in accordance with Federal and local regulations in a manner that protects the environment by spreading the waste in thin layers, compacting it to the smallest practical volume, and covering it with approved material at the end of each working day.
- (42) 'Separation' means the systematic division of solid waste into designated components.
- (43) 'Solid waste' means any garbage, refuse or sludge from a waste treatment plant, water supply treatment plant, or air pollution control facility and other discarded and/or spilled materials, including solid, liquid, semisolid or contained gaseous material resulting from industrial, mining, commercial, and agriculture operations, and from community activities, but does not include solid or dissolved material in domestic sewage, or solid or dissolved materials in irrigation return flows or industrial discharges which are point sources subject to permits under §402 of the Federal Water Pollution Control Act, as amended (68 Stat. 880), or source, special nuclear, or by-product material as defined by the Atomic Energy Act of 1954, as amended (68 Stat. 923).
 - (44) 'Solid waste management' means the purposeful,

systematic control of the generation, storage, collection, transportation, separation, processing and disposal of solid waste.

- (45) 'Solid waste management facilities' means any facility, or any machinery, equipment, vehicles, structures or any part of accessories thereof installed or acquired for the primary purpose of: collection, transportation, storage, recycling, processing or disposal of solid waste, and shall include sanitary landfills, resource recovery facilities, or plasma torch.
- (46) 'Solid Waste Management Plan' means a comprehensive plan and all amendments and revisions thereto for provisions of solid waste management throughout Guam.
- (47) 'Solid waste management practices' means the actions to effectuate the generation, storage, collection, transportation, processing, recycling, incineration, plasma torch or resource recovery or disposal of solid waste.
- (48) 'Solid Waste Management System' ('SWMS') means the entire system covered in the SWMP and designated by the Director for the storage, collection, generation, transportation, processing, recycling, incineration, plasma torch and disposal of solid waste within Guam.
- (49) 'Source separated waste' means recyclable materials which are set aside by the generator for segregated collection and transport to solid waste management facilities.
- (50) 'Storage' means the interim containment of solid waste in accordance with Federal and local regulations.

(51) 'Transfer station' shall mean any intermediate waste facility in which solid waste collected from any source is temporarily deposited and stored while awaiting transportation to another solid waste management facility.'

Section 4. Section 51103 of Chapter 51, Part 2, Division 2 of Title 10 of the Guam Code Annotated is hereby repealed and reenacted to read as follows:

'Section 51103. Powers and Duties of the Agency and the Department. (a) The Agency shall have the authority under this Act and other laws of Guam, pursuant to the Administrative Adjudication Law, to:

- (1) prepare and adopt in accordance with the Administrative Adjudication Law an interim Solid Waste Management Plan, consistent with the provisions of this Act, within one hundred eighty (180) days of the effective date of this Act;
- (2) prepare and adopt in accordance with the Administrative Adjudication Law a final Solid Waste Management Plan, consistent with the provisions of this Act, within three hundred (300) days of the effective date of this Act. The Plan shall be revised at least every five (5) years, or sooner as needed;
- (3) administer Guam's Solid Waste Management Program pursuant to provisions of this Chapter;
 - (4) prepare, adopt, promulgate, modify, update, and

repeal rules and regulations in cooperation with appropriate government agencies, industries and private parties, for the collection, transportation, storage and disposal of hazardous waste;

- (5) prepare, adopt, promulgate, modify, update, repeal, and enforce rules and regulations setting environmental standards for collection, transportation, separation, processing, recycling, materials and resource recovery, incineration, plasma torch and disposal of solid waste in order to conserve the air, water, and land resources of Guam, protect the public health, prevent environmental pollution and public nuisances, and enable it and the Department to carry out the purposes and provisions of this Chapter and the Plan;
- (6) establish the procedures for review and issuance of permits governing the design, operation, closure, and post-closure of solid waste management facilities, which procedures shall be consistent with the procedures used by the United States Environmental Protection Agency in the issuance of similar permits;
- (7) enforce compliance with any of its rules and regulations issued pursuant to this Chapter and require the taking of such remedial measures for solid waste management or solid waste management practices as may be necessary or appropriate to implement or effectuate its responsibilities under this Chapter;
 - (8) prepare, adopt, promulgate, modify, update, repeal,

and enforce such other rules and regulations as may be necessary to establish a hazardous waste program which meets the requirements of Section 3006 of the Federal Resource Conservation and Recovery Act (42 U.S.C. 6926, et seq.) and regulations promulgated pursuant thereto;

- (9) prepare, issue, modify, remove and enforce orders for compliance with any of the provisions of this Chapter or of any rules and regulations issued pursuant thereto and requiring the taking of such remedial measures for solid waste management as may be necessary or appropriate to implement or effectuate the provisions and purposes of this Chapter;
- (10) impose and collect penalties against any person for the violation of any of its rules, regulations or compliance orders issued under this Chapter;
- (11) require a financial guarantee assuring that funds are available to pay for design, construction, operation and closure of a solid waste disposal facility, rendering post-closure at a solid waste disposal facility;
- (12) serve as the official government of Guam representative for all purposes of the Federal Solid Waste Disposal Act, (P.L. No. 91-512), or as subsequently amended, and for the purpose of such other local or Federal legislation as has been or may hereafter be enacted to assist in the management of solid waste;
 - (13) provide technical assistance to local and Federal

agencies, and other persons, and cooperate with appropriate local agencies and private organizations in carrying out the duties under this Chapter;

- (14) encourage and recommend procedures for private financing to develop, design, construct and operate solid waste management system in accomplishing the desired objectives of this Chapter; and
- (15) insure that the interest of existing permitted private entities actively engaged in solid waste management operations are duly and lawfully protected and are not unfairly jeopardized or removed.
- (b) The Department shall have the following powers and duties pursuant to the Administrative Adjudication Law to:
 - (1) adopt and enforce rules, regulations and other procedures for the implementation of the solid waste management system created by the Plan and such other rules and regulations as are necessary to fulfill the Department's powers and duties under this Act;
 - (2) privatize all other solid waste management facilities and operations not addressed above in Subsection (2) and within the policy guidelines of the Solid Waste Management Plan, including the closure and beneficial use of the Ordot Landfill site, source reduction, recycling, composting, resource recovery, waste reduction, new landfill and transfer stations. This responsibility shall also address construction debris or demolition waste,

metallic debris, white goods, tires and green waste; contracts with private entities shall fully encompass development, financing, construction and operation of any such facilities;

- (3) fulfill any of its duties under this Act and consistent with the SWMP by entering into contracts with private entities; all such new contracts shall be entered into according to the procedures of the Guam Procurement Law, Chapter 5, Division 1 of Title 5 of the Guam Code Annotated, and other applicable laws of Guam;
- (4) establish administrative procedures for the dissemination of rates and fee schedules and the collection of fees and charges authorized and duly adopted or set under this Act for the collection, processing, resources recovery or disposal of solid waste within Guam, including, but not limited to, fees assessed to owners of dwellings, fees assessed to any other generators or collectors, and fees assessed for solid waste received at designated solid waste management facility within Guam;
- (5) administer, supervise and fulfill the responsibilities of the government in any contract entered into pursuant to provisions of the Guam Procurement Law (5 GCA Chapter 5) for the development, construction, operation or closure of landfills, RRF or any other solid waste management facility contracted or prescribed in the Plan and legally established under Guam and Federal laws, rules and regulations;
 - (6) organize, plan for, secure and manage resources and

promote the implementation of the Plan;

- (7) evaluate and promote capital improvements and maintenance programs to the solid waste management system;
- (8) address the necessity for a facility for the shredding of tires for recycling or for use as rubberized asphalt;
- (9) address the necessity for a facility for the recycling of glass, including its use as glassphalt;
- (10) address the necessity for a facility for the recycling of scrap metals, including discarded vehicles, appliances and equipment, including shredding for containerization or other shipment;
- (11) require the preparation of any necessary environmental impact assessments or environmental impact reports;
- (12) mandate the inspection and monitoring of all solid waste management facilities to assure compliance with this Act, the Plan, other law, rules and regulations applicable to Guam; and
- (13) apply for all grants-in-aid requests and administration of any such programs or funds, except those established for recycling.
- (c) There is established within the Division of Solid Waste of the Department, the Office of Recycling and the position of Recycling Officer who shall head the Office. The Office shall be responsible for the following:
 - (1) establishing and managing in conjunction with the

Plan a promotional program for recycling, composting and the recovery of resources, including recommendations on the size, character, location and ownership of any RRF or composting facility;

- (2) evaluating and insuring adequate capacities within the solid waste management system for recycling;
- (3) plan, organize, coordinate and pursue the following objectives:
 - (i) publish and disseminate guidebooks, newsletters and instruction manuals to promote recycling;
 - (ii) in conjunction with the Mayors Council of Guam, conduct public outreach activities to promote recycling;
 - (iii) establish a recycling demonstration project in at least six (6) selected villages throughout Guam, wherein compartmentalized containers will be located and serve as recycling drop-off centers for the community; the Department shall contract for the supply of the containers and their hauling for recycling or other disposal; all revenues generated by the sale of recyclable materials shall be paid to the Mayors and be used by the Mayors to support programs which further encourage recycling; moreover, individual accounts shall be established for each Mayor to record all costs and revenues in order to evidence the commercial feasibility, or lack thereof, of recycling;

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- (iv) develop a recommended program for composting of biomass on government property;
- (v) formulate and recommend other recycling demonstration projects and initiatives;
- (vi) identify economically priced products manufactured of recycled material which are usable by the government in the place of products manufactured of virgin material;
- (vii) study recycling techniques to determine the most cost-effective manner of collecting, processing, storing, marketing, transporting or reusing recyclable materials;
- (viii) establish a recycling telephone hotline serving to take inquiries and disseminate information on recycling;
- (ix) recommend the establishment or revision of administrative or procurement practices which will promote recycling;
- (x) determine and report through the Director to the Guam Legislature the costs and benefits of establishing a system for source separated waste;
- (xi) recommend new legislation to facilitate recycling through planning, market research, source separated waste, surcharges, fees, operational subsidies, tax incentives and other similar means;
- (xii) identify and promote businesses reusing or converting recyclable materials;

1 (xiii) advise and assist collectors on efficient
2 techniques for recycling; and
3 (xiv) conduct media advertising, public opinion

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(XIV) conduct media advertising, public opinion surveys, seminars, workshops and community relations campaigns to promote public awareness of the benefits and methods of recycling.'

Section 5. Section 51104 of Chapter 51, Part 2, Division 2 of Title 10 of the Guam Code Annotated is hereby repealed and reenacted to read as follows:

'Section 51104. is Permits. (a) The Administrator authorized and directed to issue permits for all collectors, operators and solid waste management facilities, their design, operation, maintenance, substantial alteration, modification or enlargement. All such permits shall be non-transferable and conditioned upon the observance of the laws of Guam and rules, compliance orders or regulations authorized in this Chapter. All such permits shall include provisions to hold the permittee liable during the duration of the permit and twenty-five (25) years after the expiration of the permit for all costs related to health and environmental restoration attributed to the operation of the facility.

(b) Each permit holder shall apply for the renewal of each permit held, upon forms provided by the Agency, not less than sixty (60) days prior to the expiration date of such solid waste management permit to be renewed, or not less than one hundred

eighty (180) days prior to the expiration date of each hazardous waste management permit to be renewed.

- application shall be submitted with proof of financial assurance, of a type and in a sum established by the Administrator conditioned on the fulfillment by the permit holder of the requirements of this Chapter and the rules and regulations authorized therein. No financial assurance mechanism required under this Chapter may be canceled by the guarantor unless the Administrator has received written notice thereof and there has been a lapse of one hundred twenty (120) days between receipt of notice and cancellation date.
- (d) Before issuing a solid waste management permit to any person with respect to any facility for the processing, storage or disposal of solid waste, the Administrator shall:
 - (1) Cause to be published in a major local newspaper or newspaper of general circulation, and broadcast over a local radio station or stations, notice of the Agency's intention to issue such a permit.
 - (2) If, within forty-five (45) days after publication and broadcast, the Agency receives written notice of opposition to the Agency's intention to issue such permit and a request for a hearing is made, the Agency shall provide for a hearing in accordance with the Administrative Adjudication Law, if requested by a substantially affected

party or an informal public meeting if requested by any other person.

- (e) Before issuing a hazardous waste management permit to any person with respect to any facility for the processing, storage or disposal of hazardous waste, the Administrator shall:
 - (1) cause to be published in a major local newspaper or newspaper of general circulation, and broadcast over a local radio station or stations, notice of the Agency's intention to issue such a permit; and
 - (2) if, within forty-five (45) days after publication and broadcast, the Agency receives written notice of opposition to the Agency's intention to issue such permit and a request for a hearing is made, the Agency shall provide for a hearing in accordance with the Administrative Adjudication Law, if requested by a substantially affected party or an informal public meeting if requested by any other person.
- (f) The Administrator is authorized and directed to suspend, revoke, condition, modify or terminate any permit issued under Subsection (a) of this Section for non-compliance with any of the rules, compliance orders, regulations or permit conditions authorized in this Chapter.'

Section 6. Exemption from Prohibited Solid Waste Activities. Section 51109(a)(8) of Chapter 51, Part 2, Division 2 of Title 10 of the Guam Code Annotated is hereby amended to read as follows:

1	'(8) No person shall destroy or attempt to destroy by burning,
2	except in an incinerator, RRF or plasma torch facility the construction
3	and operation of which is approved by the Administrator, or as may
4	otherwise be authorized by the Administrator, any garbage, dead
5	animals or other offensive substances, the burning of which may give off
6	foul and noisome odor. Nothing in this Section shall preclude the
7	burning of trees, brush, grass and other vegetable matter authorized by
8	the Administrator.'
9	Section 7. Addition to Prohibited Solid Waste Activities. Section
10	51109(a)(9) is hereby added to Chapter 51, Part 2, Division 2 of Title 10 of the
11	Guam Code Annotated to read as follows:
12	'(9) Improperly manage or operate a solid waste management
13	facility.'
14	Section 8. Addition to Prohibited Hazardous Waste Activities.
15	Section 51109(a)(10) is hereby added to Chapter 51, Part 2, Division 2 of Title
16	10 of the Guam Code Annotated to read as follows:
17	'(10) Improperly manage or operate a hazardous waste
18	management facility.'
19	Section 9. Notwithstanding any other provision of law, §51118 is
20	hereby added to Chapter 51, Part 2, Division 2 of Title 10 of the Guam Code
21	Annotated to read as follows:
22	'Section 51118. Tipping/User Fees and Solid Waste Operations
23	Fund.
24	(a) Legislative Intent. Tipping and user fees shall

provide a financing source for government of Guam costs and

expenses directly related to the closure of the Ordot landfill, the development, design, construction, operation and final closure of a new sanitary landfill and the Ordot Landfill, as well as other solid waste management facilities that are contracted or may be established by this Act and in accordance with the plan and annual fiscal year appropriation for the Division of Solid Waste Management of DPW.

- (1) Tipping/user fees will vary depending on the nature of collection, privatized contract for residential dwellings or hired commercial collectors for other municipal solid wastes outlets.
- (2) For residential or dwelling, the charge is a user fee which includes the collection fee with the disposal tipping fee.
- (3) For commercial, including multi-family dwellings and government agencies, the charge is a disposal tipping fee and does not include collection fees independently charged by commercial waste haulers.
- (b) Effective Date of Charging Tipping Fees. The commercial and residential tipping fees established in this §51118 are charged beginning the first day of the month following the adoption of supporting rules and regulations by DPW under the Administrative Adjudication Law.
- (c) Commercial and Governmental Tipping Fees. A commercial tipping fee of Forty-five Dollars (\$45.00) per ton is hereby

established. This fee does not include collection charges which are independently set by licensed commercial haulers.

- (d) Residential Tipping Fees. A residential tipping fee, which includes collection charges, is hereby established for residential users in the amount of Eight Dollars (\$8.00) per dwelling, per month.
- (e) The Public Utilities Commission ('PUC') is hereby authorized to set tipping fees to replace the commercial and residential tipping fees mandated in this Section five (5) years after enactment of this Act. Rate setting by PUC shall be based on actuarial analysis of costs of services and focused management audit of existing operations.
- (f) Solid Waste Operations Fund. All tipping, user and other fees authorized under this Section and collected based on duly established rules and regulations shall be deposited in a special fund designated and hereby established as the Solid Waste Operations Fund. All tipping/user fees in the Fund shall be used solely for solid waste management practices.
- (g) Notification to Department of Interior. Within thirty (30) days of the enactment of this Act, the Governor shall notify the Department of Interior of the establishment of tipping fees, for the purpose of releasing Federal funds available to resolve environmental issues relative to the Ordot Landfill. Unless otherwise restricted by any conditions, Federal-funding will be allocated between the Ordot Landfill compliance mitigation work and closure.'
- Section 10. Section 51119 is hereby added to Chapter 51, Part 2, Division 2 of Title 10 of the Guam Code Annotated to read as follows:

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'Section 51119. The Solid Waste Management Plan.

- (a) The Plan to be adopted by the Agency shall address a solid waste management system for Guam which shall include, but not be limited to, source reduction, recycling, composting, resource recovery and sanitary landfilling, with the objective of reducing the amount of solid waste to be processed, landfilled or otherwise legally disposed of. It shall also require the application of plasma torch or flame technology, if permitted and cost effective, to stabilize materials at the Ordot Landfill. It shall also include:
 - (1) a program for the privatization of all solid waste management and operations within the authorized frameworks as enacted by this Article; the Agency shall submit a privatization plan to the Guam Legislature. The Guam Legislature shall have up to ninety (90) calendar days after official receipt to review and amend the plan as appropriate, and approve or disapprove the plan;
 - (2) an inventory of current residential, business, military and other institutional solid waste generation;
 - (3) an inventory of existing publicly available solid waste management facilities and an inventory of existing collection systems and routes;
 - (4) projections of residential, business, military and other institutional solid waste that will be generated within Guam during the five (5) and ten (10) year periods following

1	the effective date of this Section;
2	(5) projections for decrease
3	as a result of source reduction, rec
4	management facilities;
5	(6) an identification of po
6	sanitary landfills;
7	(7) projections for poten
8	monofills at future sanitary landfill
9	as asbestos or ash;
10	(8) provide for and incorpo
11	required in Item (3) of Subsection
12	Article;
13	(9) provide guidelines for
14	transportation, storage, separation
15	combustion and disposal of all solid
16	(10) provide programs for the
17	collectors, operators and other sol
18	professionals;
19	(11) provide for a public
20	encouraging recycling and source re
21	the Plan;
22	(12) suggest new legislation
23	management;
24	(13) evaluate and determine
25	materials;

in solid waste disposal cycling and solid waste

- tential sites for future
- tial requirements for for special wastes, such
- orate recycling activities n (b) of §51120 of this
- the orderly collection, processing, recycling, d waste;
- e educational training of lid waste management
- education program eduction and explaining
- to improve solid waste
- e markets for recycled

1	(14) investigate and recommend new technologies
2	for source reduction, recycling, composting, sanitary landfill
3	and other solid waste disposal; and
4	(15) provide guidelines, including timeline for
5	converting the Ordot Landfill to beneficial use.
6	(b) The Plan shall be revised and updated by the Agency
7	every five (5) years.'
8	Section 11. Ownership of Solid Waste.
9	(a) Unless otherwise provided, the owner of solid waste shall
10	be:
11	(1) the generator of the solid waste until the solid waste
12	is accepted by a collector or an operator;
13	(2) the collector until the solid waste is deposited with,
14	and accepted by, an operator;
15	(3) an operator, after delivery and acceptance of the solid
16	waste; or
17	(4) in the event that a generator of solid waste is
18	unknown, insolvent or not a resident of Guam, then the fee simple
19	owner of the land on which the solid waste is located shall be its
20	owner.
21	(b) The owner of solid waste shall be responsible for its storage,
22	shipment, and disposal in a manner consistent with this Act and other
23	applicable Guam and Federal laws, rules and regulations.'
24	Section 12. Within thirty (30) days of the enactment of this Act, the
25	Department of Public Works, in coordination with the GEPA, the Guam

Economic Development Authority and other appropriate government agencies, shall issue requests for proposals ('RFP's') with the prior approval and consent of the Guam Legislature for the privatization of Guam's solid waste management operations as described in this Act. Further, within one hundred eighty (180) days, supporting contracts for privatization shall be executed and implemented.

Specific to the Request for Proposals ('RFP's') for the closure of the Ordot Landfill and opening of a new landfill, the Department of Public Works is hereby authorized and directed to close the Ordot Landfill and, in doing so, shall comply with all applicable Federal and local rules, regulations and standards including but not limited to the requirements of the U.S.E.P.A. and GEPA. The cessation of dumping at the Ordot Landfill shall be no later than July 31, 1998.

Section 13. Ordot Landfill Closure and Opening of New Landfill.

Notwithstanding any other provision of law, the Department must take immediate actions to expedite the closure of the Ordot Landfill and opening of a new landfill within six (6) months of enactment of this Act.

- (a) The Department is authorized to proceed expeditiously with earthwork, cleaning and grading, other civil works, such as infrastructure and access road, with necessary permits secured.
- (b) The RFP for the landfills shall be separate and apart from other RFP's or privatization contracts, shall not be combined with other solid waste management facilities and shall be finalized through the bidding process under the Guam Procurement Law.
 - (c) There is hereby appropriated the sum of Four Million Dollars

(\$4,000,000) from the General Fund to the Department of Public Works to be expended toward the closure of the Ordot Landfill.

(d) Notwithstanding any other provision of law or this Act, the appropriation contained in this Section shall not be subject to transfer by the Governor.

Section 14. Restoration of Ordot Landfill. The Department of Public Works, in coordination with the Department of Parks and Recreation and GEPA, shall convert the Ordot Landfill into a public park in compliance with applicable local and Federal laws. GEPA shall monitor the Ordot Landfill on an on-going basis for compliance with this Act and take proper measures to mitigate environmental damage in order to protect the health and welfare of the residents of Chalan Pago-Ordot and the people of Guam.

Section 15. Within sixty (60) days of enactment of this Act, the Department of Land Management shall submit a report to the Guam Legislature detailing the status of the non-government property on which the Ordot Landfill is situated. The report shall include a schedule of what the Department and/or the government of Guam intends to do with the property and shall specify in particular its intent with regards to compensation of the private property owners.

Section 16. Effective Date. The effective date shall be upon enactment of this Act."

Section 2. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this

1 Law are severable.



APR 11 1998

155 Hesler Street Agana, Guam 96910

Refer to Legislative Secretary

PL-24.172

OFFICE OF THE LEGISLATIVE SECRETARY ACKNOWLEDGMENT WESTERT

Date 4.13.92

Rec'd by:_ Print Name

Speaker	Office of the Speaker
Twenty-Fourth Guam Legislature	
Guam Legislature Temporary Building	ANTONIO, R. UNPINGCO Date: 7/11/98
155 Hesler Street	Time /2:300M

Dear Speaker Unpingco:

The Honorable Antonio R. Unpingco

Enclosed please find Bill No. 520 (COR), "AN ACT TO REPEAL AND REENACT §§2 THROUGH 16 OF PUBLIC LAW NO. 24-139; AMEND CHAPTER 51, PART 2, DIVISION 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE CREATION OF THE ORDOT DUMP CLOSURE AND SOLID WASTE MANAGEMENT ALTERNATIVES ACT", which I have vetoed.

While purporting to be a supportive measure, this legislation merely sets back the long-standing effort to arrive at a true solution to Guam's solid waste problems. Over the last 16 years, 4 Administrations have pursued proposals that would provide for the safe disposal of our community's solid waste with a minimal impact on our island's limited land space. Beginning in 1982, when Governor Paul Calvo first issued to International Energy Enterprises. Inc. (IEEI) a license to construct a waste to energy facility, the focus has been on providing real alternatives to the Ordot Dump. Building on the Calvo Administration's action, Governor Joseph Ada, along with then GEDA Board Chair Tony Leon Guerrero, issued an amended license for a Waste to Energy facility to GRRP in November, 1991. This action was further cemented by then GEDA Administrator Charles Crisostomo who signed the term sheet for the license with GRRP on December 31, 1994. The contractual obligations of this license have been acknowledged by the Attorney Generals of both Republican and Democratic Administrations.

For your convenience, enclosed are copies of the original license issued in 1982, the amended license of 1990, the term sheet agreements of 1989 and 1994, and the Guam Attorney Generals opinions of 1989 and 1995 concerning the license.

Upon assuming office, this Administration inherited the task of implementing the license that had been negotiated and secured by previous Administrations. We have carried out this responsibility with the clear goal of not only securing the closure of the Ordot Dump but also ensuring that it is not reproduced at another site.

In a flurry of political rhetoric, some of your colleagues have reacted to Guam's solid waste problems by producing measures that have been both contradictory and misleading. These measures have made no concrete contribution to the island's solid waste problems and have produced no tangible result beyond delaying the closure of the Ordot Dump. All that has been produced is rhetoric and argumentation. Bill No. 520 is only the latest such legislative product. While proclaiming to provide "alternatives", it merely provides further legal obstacles to arriving at a practical solid waste policy. While advocating the closure of the Ordot Dump, it establishes a framework which ensures that a similar dump will be created at another site, thus burdening future generations. In the final analysis, it solves nothing and merely perpetuates the disagreement.

Mr. Speaker, I call upon you and your colleagues to cease this senseless political posturing and work with this Administration to solve Guam's solid waste problems instead of adding to them. As a step forward to clearing the misconceptions and confusion that have been promulgated about this issue, I have instructed the Attorney General to look into the possibility of requesting a court to issue a declaratory judgment on the binding status of the Waste to Energy license. Rather than continue pointless conflict between Administration officials and Senators, let us allow the court to decide the government of Guam's obligations under this license. Meanwhile, my Administration will continue with our efforts to close the Ordot Dump.

Mr. Speaker, our people expect more from us than endless political arguments. They expect solutions. Their future is at state here and we must endeavor to live up to their expectations. This Administration is certainly committed to this effort, and I hope your colleagues are as well.

Very truly yours,

Carl T. C. Gutierrez Governor of Guam

Attachments

011747

cc: The Honorable Joanne M. S. Brown Legislative Secretary

TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 520 (COR), "AN ACT TO REPEAL AND REENACT §§2 THROUGH 16 OF PUBLIC LAW NO. 24 - 139; AMENDING CHAPTER 51, PART 2, DIVISION 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE CREATION OF THE ORDOT DUMP CLOSURE AND SOLID WASTE MANAGEMENT ALTERNATIVES ACT," was on the 25TH day of March, 1998, duly and regularly passed.

ALTERNATIVES ACT," was on the 25 day of Ma	rch, 1998, unly and regularly passed.
	ANTONIO R. UNPINGCO Speaker
Attested:	-
MARK FORBES Senator and Acting Legislative Secretary	
This Act was received by the Governor this 3/5	Hay of March, 1998, at
APPROVED:	Assistant Staff Officer Governor's Office
CARL T. C. GUTIERREZ Governor of Guam	
Date:Public LawNo	

LICENSE AGREEMENT

AGREEMENT made this 3rd day of March , 1982, by and among INTERNATIONAL ENERGY ENTERPRISES, INCORPORATED, a New York corporation having its principal office at 500 Fifth Avenue, New York, New York (hereinafter called ("Energy") and the GUAM ECONOMIC DEVELOPMENT AUTHORITY, an autonomous agency, Government of the Territory of Guam (hereinafter called "GEDA") and THE TERRITORY OF GUAM (hereinafter called the "Territory").

WITNESSETH

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WHEREAS, GEDA desires to grant a license to Energy (a) to conduct a study (hereinafter called the "OTEC Study") to determine the commercial feasibility and desirability of constructing a land-based plant (hereinafter called the "OTEC Plant"), to be located on Cabras Island, Guam, on a tract of land (hereinafter called the "Cabras Tract") identified in an economic and land-use plan for Cabras Island and the surrounding area, dated July 1979, or at another suitable location satisfactory to each of parties hereto for the conversion of ocean thermal energy into electricity and for related purposes, including desalinization of ocean waters and enhancement of mariculture; and (b) to finance, construct, own and operate the OTEC Plant;

NOW, THEREFORE, it is agreed as follows:

Section_1. License.

GEDA and the Territory hereby grant a license to Energy for the following purposes:

- A. to conduct the Study, to undertake any associated environmental and engineering work related to the OTEC Study and to make a determination as to the commercial and technological feasibility and desirability of constructing the OTEC Plant;
- B. to arrange for the financing, construction and operation of the OTEC Plant; and
- manner in which the ownership of the OTEC Plant, if constructed, shall be held, the parties hereto agreeing that (i) the OTEC Plant shall be owned and operated by such corporations, partnerships or other entities established by Energy or its designees and (ii) GEDA shall have the right to obtain in return for a lease on the Cabras Tract referred to in Section 5(E) of the Agreement an equity interest in the entity that shall own the OTEC Plant; provided, however, that such interest shall not exceed 5% of the equity of such entity.

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Section 2. Term.

Unless sooner terminated by Energy in accordance with Section 9 hereof, this Agreement shall remain in full force and effect and Energy shall have the license granted herein from and after the date first above written for a period of one year.

If, at the expiration of such term, substantial progress shall have been made toward achieving the purposes of this agreement, this Agreement shall remain in full force and effect and Energy shall have the license granted herein for an additional period of one year. If, at the expiration of such term, substantial progress shall have been made toward achieving the purposes of this agreement, this Agreement shall remain in full force and effect and Energy shall have the license granted herein for an additional period of one year. If, at the expiration of such term, substantial progress shall have been made toward achieving the purposes of this agreement, this Agreement shall remain in full force and effect and Energy shall have the license granted herein for an additional period of twenty (20) years. As used herein, the "Term of this Agreement" shall mean the original one vear term unless this Agreement has been extended as specified above, in which event it shall mean the entire period of any such extension.

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The parties hereto hereby agree that Energy shall, within sixty (60) days of the date hereof, submit a schedule of progress toward achieving the purpose of this Agreement that will be deemed "substantial" for the purpose of this Section 2 and upon such submission the parties hereto shall execute an amendment incorporating such schedule as Exhibit A hereto.

Section 3. Expenses.

A. If as a result of any material misrepresentation of GEDA or the Territory, or any breach of any warranty or any

covenant of GEDA or the Territory contained herein, or any act or failure to act by GEDA or the Territory or any agent or employee of GEDA or the Territory whether or not expressly contemplated by this Agreement, the OTEC Study is not completed, GEDA shall reimburse Energy for all of its reasonable expenses, including without limitation any amounts expended by Energy in connection with obtaining any releases or consents necessary for the execution of this Agreement, incurred in connection with the OTEC Study and any other actions contemplated by this Agreement.

Section 4. Warranties, Covenants, Undertakings and Representations of Energy.

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Energy hereby warrants, represents, covenants and undertakes as follows:

- 1. Energy will devote its best efforts to conducting the OTEC Study and arranging for the financing, construction, ownership and operation of the OTEC Plant; provided, however, that Energy shall have complete discretion in conducting the OTEC Study, shall not be required to devote any fixed amount of time to the performance of its obligations hereunder and shall have the right to engage in any other commercial activities;
- 2. Energy has devoted or will devote its best efforts to obtaining by subcontract or otherwise the expertise necessary to carry out its undertakings hereunder; and
 - 3. Energy has all requisite legal power and authority

to enter into this Agreement; this Agreement has been duly executed and delivered by Energy and constitutes a valid and binding obligation of Energy; and the consummation of the transactions contemplated by and compliance by Energy with the terms and provisions of this Agreement will not violate any law, rule or regulation applicable to Energy or result in a breach of the terms and provisions of, or constitute a default under, any other agreement or undertaking binding upon Energy.

Section 5. Warranties, Covenants, Undertakings and Representations of GEDA.

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GEDA hereby warrants, represents, covenants and undertakes as follows:

A. GEDA has all requisite legal power and authority to enter into this Agreement and to grant the license granted by it hereunder; this Agreement has been duly executed and delivered by GEDA and constitutes a valid and binding obligation of GEDA; and the consummation of the transactions contemplated by and compliance by GEDA with the terms and provisions of this Agreement will not violate any law, rule or regulation applicable to GEDA or result in a breach of the terms and provisions of, or constitute a default under, any other agreement or undertaking binding upon GEDA and in connection therewith GEDA has or shall forthwith obtain a release of all GEDA's obligations under the Agreement of Joint Venture, dated April 24, 1981, with Ocean Thermal Corporation, a Delaware corporation;

- B. GEDA will cooperate fully with Energy in Energy's performance of its obligations hereunder and will provide whatever advice and assistance is reasonably requested by Energy in connection therewith, provided, however, that such cooperation shall not result in GEDA's incurring any unreasonable expenses;
- C. GEDA will not, during the term of this Agreement, engage, directly or indirectly, in any activity concerning the planning, designing, financing, development, construction, ownership or leasing of any other ocean thermal energy conversion plant at the Cabras Tract.
- D. If Energy shall determine that it is financially desirable, GEDA will, pursuant to its authority, or pursuant to the authority of any other appropriate agency or instrumentality of Guam, devote its best efforts to offer bonds to the public for the purpose of financing the construction of any portion of the OTEC Plant, and, if so determined by Energy, any activity preliminary thereto, in an amount determined by Energy as necessary and appropriate therefor, provided, however, that such bonds shall not constitute general obligations of the Territory or GEDA but shall constitute special obligations of GEDA secured solely by the OTEC plant and the revenues generated thereby;
- E. GEDA will within sixty (60) days of the date GEDA obtains control of the Cabras Trace from the Territory, execute and deliver to Energy a lease covering the Cabras Tract at an annual rental of one dollar (\$1.00) and for a term that shall be

at least as long as the term of this Agreement;

- GEDA will arrange for the Guam Power Authority F. (hereinafter called "GPA") to enter into an agreement, in form and substance satisfactory to Energy and GPA pursuant to which GPA shall agree to purchase from the OTEC Plant all electricity generated by the OTEC Plant and to pay for such electricity, whether or not GPA shall actually require such electricity, at a rate to be determined by GPA and Energy annually, such rate, however, to be not less than the greater of (i) 90% of the cost to GPA or an equivalent amount of electricity or electric generating capacity or both which, but for the purchase from the OTEC Plant, GPA would generate, purchase from another source, or, if necessary construct, additional generating capacity to generate (such cost to be determined in accordance with the Public Utility Regulatory Policies Act of 1978 and the regulations promulgated thereunder and hereinafter called the "Avoided Cost") and (ii) the Avoided Cost of electricity on Guam averaged over the twenve (12) months period beginning March 18, 1982 to March 1, 1982 and adjusted annually during the term of this Agreement in accordance with an appropriate inflation indicator to be agreed upon by GPA and Energy; and
- G. GEDA will use its best efforts to obtain all necessary local approvals, permits, and agreements in connection with the financing, construction, ownership and operation of the OTEC Plant and will cooperate fully with Energy in the application for and obtaining of any other approvals or permits

necessary in connection with the financing, construction, ownership and operation of the OTEC Plant.

Section 6. Warranties, Covenants, Undertakings and Representations of the Territory.

The Territory hereby warrants, represents, covenants and undertakes as follows:

- A. The Territory has all requisite legal power and authority to enter into this Agreement and to grant the license granted by it hereunder; this Agreement has been duly executed and delivered by the Territory and constitutes a valid and binding obligation of the Territory; and the consummation of the transactions contemplated by and compliance by the Territory with the terms and provisions of this Agreement will not violate any law, rule or regulation applicable to the Territory or result in a breach of the terms and provisions of, or constitute a default under, any other agreement or undertaking binding upon the Territory;
- B. The Territory will cooperate fully with Energy in Energy's performance of its obligations hereunder and will provide whatever advice and assistance is reasonably requested by Energy in connection therewith, provided, however, that such cooperation shall not result in the Territory's incurring any expenses;
 - C. If the Cabras Tract is determined by Energy to be

unsuitable for the construction of the OTEC Plant, the Territory shall use its best efforts to make available a suitable alternative site on Guam for such construction;

- D. The Territory will arrange for GPA to enter into an agreement referred to in Paragraph F of Section 5 hereof; and
- G. The Territory will use its best efforts to obtain all necessary local approvals, permits, and agreements in connection with the financing, construction, ownership and operation of the OTEC Plant and will cooperate fully with Energy in the application for and obtaining of any other approvals or permits necessary in connection with the financing, construction, ownership and operation of the OTEC Plant.

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Section 7. Assignment of Interest.

Energy shall be free to assign, convey or otherwise transfer all or any part of its interest in this Agreement with the consent of GEDA; provided, however, that such assignment, conveyance or transfer shall not operate as a novation or discharge the obligation of Energy hereunder.

Section 8. Limits of Agreement.

The relationship between the parties hereto shall be limited to the performance of their respective obligations necessary to carry out the purposes hereof. Nothing herein contained shall be construed to create a general partnership between the parties hereto, or to authorize either party to act as general agent for the other parties, or to permit any party

to bid for, make commitments on behalf of or to undertake any contracts for the other parties.

Section 9. Termination.

Anything herein to the contrary notwithstanding, this Agreement shall terminate at the election of Energy if, at any time, Energy shall have determined that the OTEC Plant shall not be suffuciently commercially attractive to make the obtaining of reasonable financing practicable.

Section 10. Modifications.

No change, modification, waiver or termination of this Agreement or of any provision hereof shall be valid or binding upon the parties hereto, unless such change, modification, waiver or termination shall be in writing signed by the party against which enforcement of the change, modification, waiver or termination is sought.

Section 11. Binding Effect.

This Agreement shall inure to the benefit or and be binding upon the parties hereto and their successors and assigns.

Section 12. Applicable Law.

This Agreement shall be subject to and shall be enforced and construed pursuant to the laws of the State of New York, except with respect to any conflicts of laws provisions that may result in the enforcement of the laws of other jurisdictions; provided, however, that if construction of the OTEC Plant shall commence pursuant to this Agreement, upon such

commencement this Agreement shall be subject to and shall be enforced and construed pursuant to the laws of the Territory of Guam.

IN WITNESS WHEREOF, the parties have affixed their signatures on the date first above written.

signatures on the date first above	e written.
APPROVED AS TO FORM:	
By: JACK AVERY, Attorney General	
ATTEST:	INTERNATIONAL ENERGY ENTERPRISES, INCORPORATED
	BY: JAMES R. RONEY President
	GUAM ECCHOMIC DEVELOPMENT AUTHORITY BY:
	JESUS L. PEREZ, Administrator
ATTEST:	TERRITORY OF GUAM
	PAUL M. CALVO, Governor of Guam

TERRITORY OF GUAM)) SS. CITY OF AGANA BEFORE ME, a Notary Public in and for the Territory of Guam, personally appeared _____JAMES R. RONEY duly authorized representative of INTERNATIONAL ENERGY ENTERPRISES, INC., the corporation that is subscribed to the foregoing instrument and he acknowledged to me that such corporation duly executed the same. WITNESS MY HAND and affixed my official seal this 300 day of MARCH____, 1982. In and to correctly of Jua-My Commission expires: Mar 3, 1987 TERRITORY OF GUAM)) SS. CITY OF AGANA BEFORE ME, a Notary Public in and for the Territory of Guam, personally appeared _______, duly authorized representative of GUAM ECONOMIC DEVELOPMENT AUTHORITY, the corporation that is subscribed to the foregoing instrument and he acknowledged to me that such corporation duly executed the same. WITNESS MY HAND and affixed my official seal this 3μ MARCH ____, 1982.

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AMENDED LICENSE AGREEMENT

This Amended License Agreement is made this day of Juylu 1990, by and between GUAM POWER, INC., hereinafter called "GPI", whose mailing address is 841 Bishop Street, Honolulu, Hawaii 96813, GUAM RESOURCE RECOVERY PARTNERS, hereinafter called "GRRP", whose mailing address is 335 Madison Avenue, New York, New York 10017, the GUAM ECONOMIC DEVELOPMENT AUTHORITY, an autonomous agency of the Government of the Territory of Guam, hereinafter called "GEDA", whose mailing address is GITC Building, Suite 911, 590 South Marine Drive, Tamuning, Guam 96911, and the GOVERNMENT OF GUAM, by and through its Governor, the Honorable Joseph F. Ada, Governor, Territory of Guam.

On March 2, 1982, International Energy Enterprises, Inc., a New York corporation with a principal office at 500 Fifth Avenue, New York, New York (hereinafter referred to as "IEEI") entered into a License Agreement (the "1982 License Agreement") with GEDA and the Government of Guam for the financing, construction, ownership and operation of a facility (the "Facility") to incinerate municipal solid waste collected on Guam and to generate electricity for sale to the Guam Power Authority ("GPA").

IEEI has granted GPI an option to purchase the 1982 License Agreement from IEEI. GPI has exercised its option and has approximately one year to pay the purchase price to IEEI. If the License reverts to IEEI as a result of nonpayment of the purchase price, then this Amendment shall be void and of no force and effect.

In order to exercise its rights and to fulfill its obligations under the License Agreement, GPI and Enprotech Guam, Inc. ("Enprotech Guam"), a wholly owned subsidiary of Enprotech Corp., have formed Guam Resource Recovery Partners, a New York general partnership. The address of Enprotech Guam, Inc., and Guam Resource Recovery Partners is 335 Madison Avenue, New York, New York 10017. GPI and Enprotech Guam are the sole partners of GRRP.

GRRP and the Government of Guam intend to enter into a Municipal Solid Waste Agreement (the "MSW Agreement") setting forth, among other items, the terms and conditions on which GRRP shall finance, construct and operate the facility.

NOW, THEREFORE, in consideration of the promises and mutual covenants contained herein and for other good and valuable consideration, the parties agree to modify and amend the License Agreement to read as follows:

- 1. <u>License</u>: The Government of Guam and GEDA grant to GRRP an exclusive right to develop, finance, design, construct and operate a waste reduction facility for the recycling and incineration of the solid waste collected within the Territory of Guam as provided herein.
- Limited Right of Assignment: GRRP shall have the right, without the approval of GEDA or the Government of Guam, to establish such subsidiaries and affiliates to be owned exclusively by it, Enprotech Guam and/or GPI in order to fulfill its rights and responsibilities under this License. GRRP shall have the discretion to create such joint ventures, partnerships, corporations or combinations thereof, involving only the foregoing entities and their wholly owned subsidiaries and affiliates, in order to hold the rights and to fulfill the responsibilities of this License. GRRP may assign its rights and obligations hereunder to any of the above-mentioned companies, partnerships or joint ventures.
- 3. Prohibited Assignment: (a) Other than as set forth in Section 2, the License Agreement shall not be assigned without the express written consent of GEDA and the Government of Guam. The consent of GEDA and the Government of Guam may be withheld unless GRRP can establish to the satisfaction of GEDA and the Government of Guam that the proposed assignee has the ability, expertise or experience to fulfill the purposes of this License.
- (b) There shall be no change in the identity of the stockholders of Enprotech Guam without GEDA's written consent. The MSW Agreement shall provide that Enprotech Guam shall at all times maintain a mutually agreeable minimum percentage interest or a minimum investment in GRRP.
- 4. Term: This Agreement shall terminate on the earlier of the date of execution and delivery of the MSW Agreement by all parties thereto or the 23rd anniversary of the date hereof.
- 5. <u>Financial Obligations</u>: GRRP, its partners or assignees, shall be solely responsible for financing the design, construction and operation of the Facility. Neither the Government of Guam nor GEDA shall have any financial obligation to pay for any part of the design, construction or operation of the Facility except as contemplated by the MSW Agreement or as otherwise agreed in writing.

- 6. <u>Schedule of Development</u>: GRRP, its partners or assignees, shall design, construct and operate the Facility in accordance with the following schedule:
- a. Within 120 days of the date of this Agreement, or such longer period as the parties shall agree, GEDA and GRRP shall, in good faith, negotiate and enter into the MSW Agreement which shall provide mutually acceptable terms for the following, among others:
- i. The terms and conditions on which GRRP shall finance the design, construction and operation of the Facility.
- ii. The development of a program manual which outlines the preliminary specifications, projected plant performance, site layouts and general project descriptions.
- iii. The guarantee of GRRP that the Facility shall be capable of processing specific and agreed upon quantities of solid waste, generating a specific amount of electricity compatible with GPA interconnection and generation requirements or other agreed upon energy forms for sale to others.
- iv. The recovery of agreed upon recyclable material, as economically feasible.
- v. The guarantee of a maximum quantity of residue with a specific content of combustible material.
- vi. The commitment of the Government of Guam to deliver to the Facility not less than 75,000 tons of acceptable solid waste per year from the commencement of commercial operations of the Facility through the term of the MSW Agreement.
- vii. The commitment of the Government of Guam to pay to GRRP a processing fee on a per ton basis for all solid waste delivered to the Facility and establishing a procedure for adjusting such fee, from time to time, to reflect certain changed costs.
- viii. A detailed "Schedule of Progress" which shall establish a schedule for the completion of the various increments of the design, construction and operation of the Facility in a workmanlike and expeditious manner.
- ix. Consistent with the understanding that GRRP is the owner of the Facility for tax purposes, the transfer of the Facility at the conclusion of the term of the MSW Agreement to the Government of Guam or its designee, in good order and repair, under terms to be mutually negotiated.

- x. A deadline by which GRRP shall complete and file with all relevant regulatory agencies of the Territory of Guam and of the United States, any and all permit applications required for the design, construction and operation of the Facility.
- xi. A term of 20 years following the commencement of the operation of the Facility but in no event more than 23 years from the date hereof.
- xii. Termination of the MSW Agreement upon mutually agreed circumstances, including a schedule of payments or other mutually agreed method of determining amounts due on termination.
- xiii. Any other provision necessary, in the reasonable judgment of the parties, to permit the construction and permanent financing of the Facility by independent financial institutions without recourse to any affiliate of GRRP, its partners, GEDA or the Government of Guam.
- b. On or before the execution of the MSW Agreement, GEDA and GRRP shall enter into an agreement to provide GRRP with a mutually acceptable site of sufficient size for the design, construction and operation of the Facility for a mutually acceptable period. The parties understand that the Guam legislature may have to approve the use of any such site.
- 7. a. This Agreement may be terminated (i) with the written consent of GRRP and GEDA; (ii) by GRRP upon 60 days written notice to GEDA; (iii) by GEDA if GRRP shall, after 60 days written notice, fail to proceed diligently and in good faith to complete the negotiation and execution of the MSW Agreement or otherwise fail to cure a breach of this Agreement; or (iv) by GRRP if GEDA or the Government of Guam shall, after 60 days written notice, fail to proceed diligently and in good faith to complete the negotiation and execution of the MSW Agreement.
- b. If this Agreement is terminated pursuant to Section 7(a)(iv), GEDA and the Government of Guam shall be liable, in accordance with the Government Claims Act (P.L. 17-29, as amended), for all damages, costs and expenses incurred in reliance upon this license, whether before or after its amendment. However, the recovery of damages shall not include those alledgedly incurred by IEEI. If this Agreement is terminated for any other reason, no party shall be liable to any other party.
- 8. GRRP Warranties: GRRP hereby warrants, covenants and guarantees that it now has or shall obtain by subcontract or otherwise, the expertise necessary to carry out its obligations set forth herein. GRRP has the requisite legal power and authority to enter into this Agreement; has complied with all

internal corporate requirements for its execution and the same constitutes a valid and binding obligation upon it. The consummation of the transactions contemplated by this Agreement will violate no law, rule or regulation applicable to GRRP nor result in any default of any agreement or undertaking binding upon GRRP.

- 9. <u>GEDA and the Government of Guam Warranties</u>: The Government of Guam and GEDA hereby warrant, covenant and quarantee as follows:
- a. GEDA and the Government of Guam shall provide such assistance as they are reasonably capable of providing to expedite and facilitate the performance of GRRP under this License. They shall use their best efforts to assist in the issuance of permits, easements, approvals and agreements from various agencies of the Territory of Guam and the United States.
- b. The Government of Guam and GEDA have all the requisite legal power and authority to enter into this Agreement to grant the license extended hereunder; this Agreement has been fully executed and delivered by the Government of Guam and GEDA and constitutes a valid and binding obligation on each; the consummation of the transaction set forth herein and the compliance by the Government of Guam and GEDA with its terms and agreements shall not violate any law, rule or regulation applicable to either.
- 10. Avoidance of Partnership: Nothing set forth herein shall be construed to create a partnership or joint venture between the parties hereto. Neither party shall be deemed to be the general agent for the other or to permit the other to bid for or make commitments on behalf of or undertake any contracts binding upon the other.
- 11. Merger: No modification, change or waiver of this Agreement or any provision hereof shall be valid or binding on the parties unless it is agreed to in writing signed by the parties sought to be bond. This Agreement is a full and complete embodiment of the parties' oral agreements and understandings arrived at to date. All other agreements, understandings and contracts are waived and of no force and effect.
- 12. <u>Guam Contract</u>: This Agreement shall be governed by and construed in accordance with the laws of the Territory of Guam.
- 13. Repayment of GEDA Loan: In May of 1989, GPI and GEDA entered into an agreement providing for the stay of Superior Court of Guam Civil Case No. CV1001-88 and for the payment of money by GPI to GEDA which shall satisfy the previous and

existing indebtedness of IEEI to GEDA. That agreement is modified as follows:

- a. GPI shall pay to GEDA upon the execution of this Agreement the sum of \$10,000.
- b. Upon the issuance of a building permit by the Department of Public Works to GPI for the Facility or upon a termination of this Agreement pursuant to Section 7(a)(ii) or 7(a)(iii), GPI shall pay to GEDA the sum of \$255,000.
- Agreement shall be deemed to be a release of GEDA's claims against IEEI for moneys loaned. Upon the receipt of the sum of \$255,000 from GPI, GEDA shall execute such full and complete releases of IEEI as GPI shall request, provided that IEEI release GEDA from any and all claims and liability arising in any way from or related to the original License Agreement. GPI represents that IEEI is aware of and agrees to the stay of the prosecution of GEDA's claims against it in Superior Court of Guam Civil Case No. 1001-88.
- expressly made conditional upon the full and complete assignment of the 1982 License Agreement from IEEI to GPI, such that IEEI will have no interest in the License, either as originally drafted or as amended. In the event of the failure of IEEI to assign the License to GPI or that the License should revert to IEEI, then this Amendment shall be void and of no force and effect and IEEI shall only have those rights created by the original unamended License, subject to all of GEDA's defenses and claims, including the claim that the License is terminated and void. The License is being conditionally amended solely for the benefit of GRRP, its partners and assignees. Nothing set forth in this Amendment shall in any way be considered a waiver or forgiveness by GEDA or the Government of Guam of any previous

breach or non-performance by IEEI. GEDA reserves all of its rights against IEEI, unaffected by anything agreed to herein.

GUAM ECONOMIC DEVELOPMENT AUTHORITY,

Βv

HARLES CRISOSTOMO,

Its Administrator

Ву

ANTHONY LEON GUERRERO,

Its Chairman

GUAM POWER, INC.,

Bv

WAGDY GUIRGUIS

Its President

GUAM RESOURCE RECOVERY PARTNERS,

By GUAM POWER, INC., a General Partner

Bv

WAGDY GUIRGUIS,

President

By ENPROTECH GUAM, INC., a General Partner

Ву

Vice President

GOVERNMENT OF GUAM

JOSEPH F. ADA,
Governor of GuamNOV 15 1990

APPROVED AS TO FORM:

McCULLY, SWAVELY & LANNEN, P.C. Attorneys for Guam Economic Development Authority

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By MONTH JUMPS

ATTORNEY GENERAL

So. SOURH-Anderson Elizabeth Barrett Anderson

REGETVE

ATTORNEY GENERAL'S OFFICE

AGREEMENT

AGREEMENT made this _// day of _/// , 1989, between G-POWER, INC. (GPI), a Guam corporation, with a place of business at T.S. Tanaka Building, Suite 201, Agana, Guam 96910, and GUAM ECONOMIC DEVELOPMENT AUTHORITY, (GEDA), an autonomous agency of the Government of the Territory of Guam.

RECITALS

- A. On March 2, 1982, the Guam Economic Development Authority (GEDA) entered into a License Agreement with International Energy Enterprises, Inc. (IEEI) for the construction of a municipal solid waste combustion plant (License).
- B. GEDA has notified IEEI that the License is void as a result of IEEI's failure to perform and other reasons. IEEI contests that conclusion and claims that GEDA and/or the Government of Guam breached the License resulting in substantial damage to IEEI.
- C. On July 18, 1988, GPI entered into an Option Agreement to purchase the license from IEEI which must be exercised by June 8, 1989, unless extended by IEEI and GPI.
- D. GEDA has filed a complaint in the Superior Court of Guam, Civil Case No. CV1001-88, GEDA vs. International Energy Enterprises, Inc., to recover the balance due under a promissory note made by IEEI on March 2, 1982. IEEI has not filed an answer to the complaint and GEDA may take a default judgment against IEEI in that suit.
- E. At this time, GPI is exploring with GEDA the possibility of exercising its option with IEEI and fulfilling IEEI's responsibilities under the License upon GPI's exercise of the option.

However, both GPI and GEDA anticipate and require substantial modifications in the License in order to find it acceptable, including a waiver and release by IEEI of any of its claims against GEDA.

WITNESSETH

NOW, THEREFORE, in consideration of the mutual covenants contained herein, the parties agree as follows:

- 1. GEDA shall not prosecute its claims against IEEI in Civil Case No. CV1001-38 and shall not apply for a default judgment in that case until after January 8, 1990. However, should IEEI take any action in that civil case, of any kind, GEDA shall be free to protect its claim as it deems necessary.
- with IEEI as soon as possible and GEDA and GPI shall commence negotiations in good faith to modify the license to their mutual satisfaction. One provision of the modification shall be that upon the exercise of the option IEEI shall release GEDA and the Government of Guam from any and all claims and GPI agrees to use its best efforts to obtain this release from IEEI.
- 3. As consideration for GEDA's forbearance in the above civil action, GPI shall pay GEDA \$10,000 upon the execution of this agreement, receipt of which is duly acknowledged.
- 4. In the event that GPI shall exercise its option to purchase the License it shall pay to GEDA the additional sum of \$265,000 within ten (10) days of its exercise of the option.
- 5. The payment of \$275,000 shall be in full satisfaction of all of GEDA's claims against IEEI and GEDA shall thereupon dismiss Civil Case No. CV1001-88.

- 6. In the event that GPI has not exercised its option, obtained IEEI's release of GEDA and paid to GEDA the remaining \$265,000 by January 8, 1990, then GEDA, at its sole option, may terminate this agreement and prosecute its claims against IEEI in Civil Case No. CV1001-88. In the event of GPI's default of this agreement or GPI's written decision to not exercise its option with IEEI, then GEDA shall also have the option to terminate this agreement and prosecute Civil Case No. 1001-38.
 - 7. Time is of the essence in this agreement.
- 8. This agreement is the complete embodiment of all agreements and discussions between GEDA and GPI to date and all previous agreements and understandings are merged herein. Any modification or extension of this agreement must be in writing to be effective.

IN WITNESS WHEREOF, the parties hereto have executed this agreement as of the date first above written.

G-POWER, INC.

WAGDY A. GURGUIS, Its Authorized Representative

GUAM ECONOMIC DEVELOPMENT AUTHORITY

Datad. 2//

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CHARLES P. CRISOSTOMO.

Its Acting Administrator

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TERM SHEET

FOR

MSW AGREEMENT FOR

GUAM WASTE-TO-ENERGY FACILITY

DECEMBER 30, 1994

The terms set forth below represent the understanding of Guam Resource Recovery Partners ("GRRP") the Government of Guam ("Guam"), with respect to the basic business issues to be incorporated in the Service Agreement to be entered into pursuant to the Amended License Agreement, dated 15 November 1990, between GRRP and Guam.

This term sheet shall not, by itself, constitute a binding agreement between the parties nor is it intended to be a comprehensive description of all the terms and conditions of the Service Agreement. Rather, it is the intent of GRRP and Guam that, immediately following the initialling of this Term Sheet, each party will negotiate in good faith and with due diligence a definitive Service Agreement, which will incorporate these business terms and such other terms as GRRP and Guam may agree and be executed by the parties within sixty days (60) after the date hereof. The parties expect to use the February 22, 1993 draft Solid Waste Disposal Agreement, Appendix E, as a general form for completing the negotiations.

1. Description of the Facility:

The design and performance of the Facility are outlined in the attached schedules under Appendix "A".

The Facility design and performance parameters are:

- a. A design/nameplate rating of 300 TPD.
- b. An annual throughput capacity of 93075 tons/year (85% availability) after the first contract year, based on a design HHV of 4900 BTU/1b.
- c. The best evidence of the composition and quantity of the solid waste on Guam is set forth on the GEPA report entitled "GEPA Solid Waste Study, 28-Dec-93" (19 pages) and attached as Appendix B. The quantity and composition of solid waste which may be recycled on Guam without adversely affecting the operation of the Facility is that set forth in the "Assessment of Financial Feasibility of Recycling" prepared by GEPA and attached as Appendix C. GRRP has determined that Guam's solid waste stream, after recycling as set forth on Appendix C, is adequate to finance and operate the Facility described in this

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term sheet. Guam will agree that until coverage factors in excess of Facility capacity of 1.10 are produced, then it will not support or participate in recycling in excess of that identified in Appendix C. Before the execution of the Service Agreement, the Facility and Appendixes B and C will be reviewed by two LOC Banks for non-binding assurances of financeability. Subsequent failure to finance because of perceived inadequacies of Guam's wasteflow will cause the Service Agreement to terminate but the Amended License will continue.

- d. The Contractor shall be Volund Ansaldo and may only be changed as provided in paragraph 22.
- e. The Facility will comply with all Federal and Territorial regulations in effect or proposed as of the date of this Term Sheet, including those proposed by USEPA concerning emissions (scheduled to be effective in September of 1995). However, the compliance with the above proposed USEPA regulations shall be a change order resulting in an increase in the Construction Cost under paragraph 5 (Direct Costs). However, the maximum amount of the increase shall be \$4,000,000.00. Any other change to a Federal or Territorial regulation occurring after the date of this Term Sheet shall be an Uncontrollable Circumstance.

GRRP will provide certain guarantees and warranties regarding the Facility's availability, capacity, and energy efficiency, compliance with environmental standards, ash production, consumption of limestone and utility usage. The Facility will also be required to pass certain performance tests prior to acceptance.

The Facility site will include an area of at least 30,000 square feet for the construction of a Materials Recovery Facility ("MRF") to be built at Guam's discretion.

GRRP has the first right to design and construct the MRF at the site.

2. Construction Cost:

The base construction cost of the Facility (as described in the project manual attached as Appendix A) is \$49,090,909.00 as of July 1, 1994. The base price will be escalated from July 1, 1994 to the date notice to proceed is given at a rate calculated by multiplying an escalation factor determined at the notice to proceed date which shall be a number determined by dividing the applicable index at notice to proceed date by the same index for July 1, 1994 which result shall not in any case be less than 1.0. The indexes shall apply as follows: fifty percent (50%) of the July 1, 1994 construction cost will escalate in accordance with certain Guam construction indices to be agreed upon within the

Service agreement; twenty five percent (25%) of the July 1, 1994 construction cost escalated by the U.S. mainland Machinery and Equipment Index; and twenty five percent (25%) of the July 1, 1994 construction cost escalated by the U.S. mainland Labor Index. However, if notice to proceed is delayed as a result of GRRP's negligence, fault, a change in the Contractor, Operator or Guarantor, or failure to perform its obligations, there shall be no escalation of the construction cost during the period of such delay. Similarly, there shall be no escalation of the construction cost during the twelve (12) month period following scheduled financial closing where the parties attempt to achieve the Qualifying Service Fee (see paragraph 15 below).

Except as specifically provided in elsewhere in this term sheet, this construction cost is the guaranteed maximum all-in price for all engineering, procurement, and construction of the Facility. The construction Contractor shall be Volund Ansaldo and may only be changed as provided in paragraph 22.

Local sales, excise, or use taxes imposed by Guam are not included in the above construction cost and will be an additional amount to be financed, if paid. They will not, however, be included in the costs to be used in determining pursuant to paragraph 15 whether the estimated service fee exceeds the Qualifying Service Fee.

The construction cost above excludes the cost of acquiring the site, site development costs not provided for in the allowances provided GRRP schedule 9, Appendix A, dated January 23, 1993 (attached as Appendix D), the GPA interconnect cost, and off-site utility costs. The estimated cost of these additional items is Four Million Eight Hundred Thousand and 00/100 Dollars (\$4,800,000.00) [CHECK]. The treatment of these items for purpose of the "qualifying service fee" test is described in paragraph 15 below. Within sixty (60) days of notice of site control, GRRP will complete the work necessary to propose fixed prices for the additional items. Before the execution of the MSW Agreement, Guam will provide evidence of site control.

3. Development Fee:

The development fee is Three Million Eight Hundred Thousand and 00/100 Dollars (\$3,800,000.00), payable as follows: One Million Five Hundred Thousand and 00/100 Dollars (\$1,500,000.00) (Phase I) at financial closing and the balance of Two Million Three Hundred Thousand and 00/100 Dollars (\$2,300,000.00) (Phase II) paid based upon achievement of development/design, milestones certified by GRRP and billed directly to the trustee, without cost substantiation. The payment of the Phase II development fee will be synchronized with the construction drawdown schedule. The development fee includes all costs incurred by and fees payable by GRRP in connection with the design, development, and construction

of the project, and there will be no further compensation for these items.

4. Direct Costs:

Change orders requested by Guam or required as a result of an Uncontrollable Circumstance shall be billed on a direct cost basis as determined in accordance with the definition in the February 22, 1993 draft of the Solid Waste Disposal Agreement, attached as Appendix "E".

The overhead will be determined by multiplying paragraph "a" of the Direct Costs definition by a factor of one (1.0). In the case of change orders due to Uncontrollable Circumstance, a profit factor of five percent (5%) shall be applied only to clause "a" of the definition. In the case of change orders requested by Guam, a profit factor of ten percent (10%) shall be applied to clause "a", five percent (5%) shall be applied to clauses "b" and "c". In both cases, the profit factor shall be applied to "d" except on materials and equipment purchased from the Operator or Contractor, in which case GRRP profit shall be zero percent (0%).

5 Equity:

The financing structure will provide for a minimum GRRP equity of five percent (5%) of the total financed cost with a twenty-two percent (22%) annual after tax return on the unamortized portion of the actual equity invested for the term of the Service Agreement. Equity will amortize fully over the term of the debt. GRRP will provide financing for 95% of financed costs through the issuance, through GEDA, of tax-exempt Private Activity Bonds payable by GRRP and secured by the various agreements between GRRP and Guam.

Guam shall be entitled to turn over the Facility at the end of the Service Agreement for a purchase price of One and 00/100 Dollar (\$1.00).

6. Scheduled Acceptance Date:

The scheduled acceptance date is nine hundred (900) days from the date notice to proceed is given. Notice to proceed will be given on financial closing date.

GRRP will earn an early construction bonus of fifty percent (50%) of the saved monthly interest during construction for each day of early completion. The bonus will be calculated on the actual saved interest.

7. Energy Efficiency Guarantee:

GRRP will guarantee that the Facility will generate 400 KW net per ton of acceptable waste processed with a design heating value of 4900 BTU/lb.

8. Energy Revenues:

Energy revenues derived from the processing of the guaranteed capacity (see item 10, below) is to be credited to Guam on the following basis:

- a. One hundred percent (100%) of the initial base rate granted by GPA or achieved by petition of the GRRP from the Guam Public Utility Commission ("GPUC").
- b. Fifty percent (50%) of revenues earned by any increase of the initial GPUC base rate which GRRP is able to obtain in any appeal from the GPUC proceedings.

In addition, Guam and GRRP will share equally (50/50) revenues earned on energy conversions rate greater than 400 KW per design ton (4900 BTU/lb.).

9. Guaranteed Availability; Guaranteed Capacity:

The guaranteed availability of the Facility is eight-five percent (85%) equivalent to 7446 hours per billing year beginning with the second contract year. The availability for the first year after acceptance of the Facility will be eighty percent (80%).

The guaranteed capacity of the Facility is 93,075 tons per year at a nominal process rate of 300 TPD for acceptable waste with a higher heating value 4900 BTU/lb.

The daily throughput is adjusted in accordance with the design capacity boiler as provided for in the Furnace Waste Capacity Diagram and Chart (Appendix F) for Acceptable Waste in the range of 3800 to 6000 BTU/lb. All other auxiliary equipment, including the air pollution control equipment shall be sized for processing Acceptable Waste in the range of 3800 to 6000 BTU/lb.

10. Other Performance Guarantees:

The Service Agreement will also contain guarantees with respect to the following matters as set forth in their entirety on Exhibit C attached:

- a. Emissions and environmental compliance;
- b. Quality and quantity of ash produced;
- c. Lime, urea, carbon and other emission controlling material consumption;

- d. Maximum Utility utilization; and
- e. Excess tonnage.

11. Excess Tonnage:

Insofar as the Facility processes acceptable waste in excess of the guaranteed tonnage (i.e., 93,075 tons/year), GRRP will be entitled to a \$15/ton fee for each ton processed in excess of the guaranteed tonnage. In addition to its fifty percent (50%) share of energy produced from such additional waste.

12. Landfill Charge:

GRRP will pay Guam a landfill charge for by-passed waste (i.e., the difference between the waste actually processed by the Facility in any year and the guaranteed capacity, other than as a result of an Uncontrollable Circumstance or the unavailability of acceptable waste). The landfill charge will be Guam's actual costs as determined by an independent outside accounting firm, plus a fixed charge of Seven and 50/100 Dollars (\$7.50) per ton.

13. Initial Operations and Maintenance Charge:

The Facility shall be operated and maintained by Volund Ansaldo. The operator may only be changed as provided in paragraph 22 below. The GRRP shall be entitled to replace the contractor for convenience or cause and the Government's consent shall not be unreasonably withheld.

The initial operations and maintenance charge for September 1992, is estimated to be Four Million Four Hundred Forty-One Thousand Two Hundred Fifty and 00/100 Dollars (\$4,441,250.00) subject to escalation in accordance with paragraph 14. The fixed component is Two Million Eight Hundred Thousand and 00/100 Dollars (\$2,800,000.00) which escalates in accordance with the "operating fee escalation schedule", including labor, machinery and chemicals indexed below. The administrative component equals Two Hundred Thousand and 00/100 Dollars (\$200,000.00) per annum which is fixed and shall not escalate. The balance represents a good faith estimate of "pass through" costs which are not quaranteed.

14. Escalation Indices for Operation and Maintenance Charge:

a. The fixed component of the operation and maintenance charge will be escalated from September 1, 1992 by multiplying such fixed component by an escalation factor for billing year "n" equal to the number, which shall be the greater of 1.0 or the number.

The following escalation indices are applicable to the Base Operating Fee and the Excess Operating Fee:

- 0.50 times the Labor Index for billing year "n" divided by the Labor Index for September, 1992
- plus 0.45 times the Machinery and Equipment Index for billing year "n" divided by the Machinery and Equipment Index for September 1992
- plus 0.05 times the Chemicals Index for Billing Year "n" divided by the Chemical Index for September 1992.

. The indices to be used as the Labor Index, the Machinery and Equipment Index and the Chemical Index will be agreed in the Service Agreement.

15. Financing Costs:

All of the costs of developing, designing and constructing the Facility, including soft costs and legal, accounting and underwriting fees, will be financed through the combination of third party debt and GRRP equity discussed in paragraph 5. The parties contemplate that the third party debt will be tax exempt bonds issued by GEDA but with recourse solely to GRRP, the project and to the letter of credit issued by a financial institution obtained by GRRP and acceptable to Guam (whose acceptance will be accordance with GRRP's financing schedule and not The bonds and the equity will fully unreasonably withheld). amortize over the twenty (20) year term of the Service Agreement. It will be GRRP's responsibility to obtain the necessary financing on terms which will satisfy the Qualifying Service Fee test described below. GRRP will use its best efforts to obtain financing on terms which will achieve the lowest reasonably achievable Qualifying Service Fee. GRRP shall consult with Guam in connection with, and Guam shall have the right (but not the obligation) to participate in, obtaining financing for Facility.

Guam will pay a service fee for the first 93,075 tons of acceptable waste delivered to the Facility each year equal to the sum of the capital charge (principal and interest payments on bonds outstanding at acceptance of the Facility and equity repayment) and the fixed, administrative, and "pass through" components of the operation and maintenance charge. (The fee for acceptable waste in excess of 93,075 tons per year is set forth in paragraph 11.)

A Qualifying Service Fee has been agreed to in the amount of \$167.09 per ton, as of the date of this term sheet. The Qualifying Service Fee was calculated using the model attached as Appendix G. (The parties agree that should, before the execution of the Service Agreement, Appendix G be shown to include incorrect assumptions or otherwise be in error, then it shall be modified by mutual agreement.) The Qualifying Service Fee is, and shall be,

calculated without including sales or excise taxes imposed by Guam, or the costs of interconnection facilities, site acquisition, off site utilities, or site development in excess of the amounts estimated in paragraph 2 above. At, or shortly before, the execution of the Service Fee Agreement, the Qualifying Service Fee shall be recalculated using an interest rate of 200 basis points above the prevailing rate for 20-year tax exempt revenue bonds issued by Guam. After the execution of the Service Fee Agreement, the Qualifying Service Fee shall be fixed and will only be increased if the escalation of the construction cost or the operations and maintenance charge is in excess of that used in the model or as the result of an Uncontrollable Circumstance.

From time to time prior to financial closing, GRRP and Guam will calculate an estimated service fee using the model attached as Appendix G and the best available current data of project costs, including currently known costs (e.g., the construction contract price, the development fee, and the fixed component of the operation and maintenance charge) and cost which may change or which are currently not know (e.g., bond interest rates, letter of credit fees and other financing terms, and consultants and underwriting fees). Guam's obligation to proceed further with the Service Agreement is conditioned on the estimated gross service fee (i.e., before reduction for estimated energy revenues and interest savings due to early completion) calculated on both the bond sale date and the financial closing date, but without including in the project cost for purposes of such calculation the costs of interconnection facilities, site acquisition, off-site utilities and site development costs in excess of the maximum allowance shown on Appendix D, being no greater than the qualifying service fee agreed to at execution of the Service Agreement by the Governor of Guam. (Even though excluded from the foregoing calculation, the costs of interconnection facilities, site acquisition, off-site utilities, site development costs in excess of the specified allowance, and all other construction or site related costs must be fixed prior to the bond sale date and financial closing.)

In the event that as of the bond sale date the estimated gross service fee exceeds the Qualifying Service Fee, and the cause is other than Guam fault or an Uncontrollable Circumstance, then Guam has no obligation to proceed and (1) GRRP has the option (but not the obligation) to reduce its fees or to provide alternative financing so as to achieve the Qualifying Service Fee, (2) Guam would not be required to go forward with financing (unless the proforma initial tipping fee were reduced pursuant to clause (1) above), (3) the parties would use their best efforts during the twelve months following the scheduled financial closing date to achieve the Qualifying Service Fee, and (4) if, despite those efforts, financing calculated to achieve the Qualifying Service Fee cannot be achieved within twelve (12) months, the Service Agreement shall terminate but the Amended License shall continue, unless the failure to achieve the Qualifying Service Fee was attributable to

GRRP fault, any matter within the control of GRRP or the Contractor/Operator, relating to the design of the Facility, or the result of change of the Contractor, operator or guarantor, in which case it would terminate also. If as the result of an Uncontrollable Circumstance the financial closing does not occur within twelve (12) months of the scheduled financing closing date, then the Service Agreement shall terminate but the Amended License shall stay in effect.

The "best efforts obligation" described in (3) above shall be described in a side letter and would not include any modification of a material right or obligation under the Service Agreement. Both Guam and GRRP shall cooperate with an LOC Bank's reasonable request for a modification of the Facility or the Service Agreement; however, neither party shall be required to modify a material right or obligation. The requirement by an LOC Bank that GRRP increase its equity above five percent (5%) shall not cause the Qualifying Service Fee to be increased.

Once financial closing has occurred, the service fee payable by Guam will be based on the actual amounts of the capital charge, operation and maintenance cost, electrical energy revenues, and other items included in the calculation of the service fee; including any increase in costs which are Guam's responsibility under the Service Agreement, but excluding increases in costs which are GRRP's responsibility under the Service Agreement. However, without Guam's prior consent, the service fee shall not exceed the Qualifying Service Fee, except as a result of costs excluded from the qualifying service calculation as described above or increased costs due to Guam's request or fault or to Uncontrollable Circumstance.

16. Insurance:

The provisions for Insurance on the Facility have not been agreed to by the parties and, therefore, must be negotiated before the execution of the Service Agreement. The Qualifying Service Fee, paragraph 15, assumes a premium of \$______, which will be modified in the Service Agreement.

17. Permits:

GRRP shall be responsible for obtaining all necessary permits and approvals for the project, including preparations of all applications and any related environmental impact statements or assessments, design and engineering work, and studies. Guam will cooperate with GRRP and support all such permit applications and will use its best efforts (to be defined in the Service Agreement or a related side agreement) to assist GRRP in obtaining such permits (so long as the Facility design and permit applications are consistent with applicable laws and regulations, and agency procedures and practices). If GRRP is unable to obtain all

required permits and approvals by the schedule financial closing date, the Service Agreement and the Amended License will, at Guam's option, terminate with no fee or reimbursement being paid to GRRP, provided such failure to obtain permits and approval are not the result of Guam fault.

18. Events of Default:

The Service Agreement events of default by GRRP will be limited to material repeated failure to perform its Service Agreement obligations, failure to pass all performance tests and achieve acceptance of the Facility by the scheduled acceptance date (subject to the rights to extend the acceptance date and/or to buy down the performance guarantees described in Sections 7.14 through 7.17 of the February 22, 1993 draft of the Solid Waste Disposal Agreement), failure to meet certain minimum performance requirements [of 74460 tons per year and 80% availability] over an extended period of time, bankruptcy of GRRP or the Guarantor, and failure to commence cures within a reasonable period following notice; bankruptcy, project abandonment. Otherwise, once the Facility is accepted, failure to meet performance guarantees would result in monetary surcharges (e.g., bypassed waste charges, lime charges, payment of applicable fine, payment for lost energy revenue), but would not, by themselves, constitute an event of default or trigger forfeiture of the Facility (although failure to pay such monetary surcharges would be an event of default). If an event of default (as described above) occurs and is continuing, GRRP would be obligated to pay or defease any outstanding Facility If the Service Agreement is terminated due to a GRRP default, GRRP shall turn the Facility over to Guam for no additional charge. However, GRRP shall have the right to operate the Facility for the remainder of the term of the Service Agreement.

19. Guarantor:

The Guarantor of GRRP's obligations shall be Volund Ansaldo. The terms and extent of the guaranty shall be set forth in the Service Agreement and shall include the guarantee of all of GRRP's obligations under the Service Agreement, including financial obligations and obligations relating to construction, operation, performance and termination. However, the guarantee shall not be effective until the financial closing date.

The Guarantor may only be changed as set forth in paragraph 22.

20. Financial Closing: Notice to Proceed: Legislative Approval:

The Service Fee Agreement, which shall include all terms set forth in this term sheet, shall be conditioned upon approval by the Legislature of Guam before March 15, 1995. If legislative approval

is not obtained by that date, GRRP and the Government shall use their best efforts to determine the reason for the non-approval and shall, in good faith, attempt to agree on modification to the Service Agreement which will result in legislative approval. In the event that legislative approval is not obtained before March 15, 1996, then at the option of either party the Service Agreement shall terminate and GRRP shall not be paid any fee or be reimbursed for any costs, but the Amended License shall continue. GRRP and Guam shall use their best efforts to obtain legislative approval; however, the best efforts of Guam will be defined in a side letter.

If legislative approval is obtained, the financial closing must occur ("scheduled financial closing date") and notice to proceed must be given to the contractor no later than seven hundred thirty (730) days after the date of legislative approval or as extended by an Uncontrollable Circumstance or Guam fault.

21. Term of Agreement:

The term of the agreement is twenty (20) years from the later of the acceptance date by Guam of the completed Facility or the Facility scheduled acceptance date.

22. Change of Contractor, Operator or Guarantor:

GRRP shall have the right to change the Contractor, Operator, or Guarantor subject to the approval of Guam, which shall not be unreasonably withheld. Guam shall not withhold its approval if the proposed Contractor, Operator, or Guarantor meets the following standards:

Contractor: Has designed and constructed facilities of similar complexity and value within three years proceeding the notice to proceed date and such facilities have been in successful operation for a period no less than eighteen months.

Operator: Is operating facilities of similar complexity and has successfully operated such waste processing facilities for a minimum of three years prior to the notice to proceed date.

Guarantor: Is of equal or better credit worthiness to Volund Ansaldo and is acceptable to an LOC bank without an increase in the fees charged for the LOC.

In the event such approval is requested, GRRP shall provide a full detailed and substantiated disclosure of the reasons for the change.

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GOVERNMENT OF GUAM:

Dated: 12/30/94

CHARLES P. CRISOSTOMO, Administrator of the Guam Economic Development Authority

GUAM RESOURCE RECOVERY PARTNERS:

Dated: 12/30/94

WAGDY GUIRGUIS, Its Duly Authorized Representative

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SIDE AGREEMENT RE. TERM SHEET FOR MSW AGREEMENT FOR GUAM WASTE-TO-ENERGY FACILITY December 30, 1994

This Side Agreement addresses the Term Sheet entered into between Guam Resource Recovery Partners and the Government of Guam on December 30, 1994 and concerns the facility design and performance description which is to be attached as Appendix "A".

At the time of the signing of the Term Sheet, Appendix "A" was not available although its form and content had been agreed to between the Government and GRRP. The parties have caused a copy of Appendix "A" to be delivered to Guam and should arrive within the next few days. Upon its arrival, representatives of the Government and GRRP shall confirm, in writing, that it is an accurate copy and it shall become Appendix "A" to the Term Sheet.

The Term Sheet is expressly conditioned upon Appendix "A" being confirmed and agreed to, without substantial modifications from previous agreements.

GOVERNMENT OF GUAM:

Dated: 12/30/94

CHARLES P. CRISOSTOMO,

Administrator of the Guam Economic Development Authority

GUAM RESOURCE RECOVERY PARTNERS:

Dated: 12/30/44

WAGDY GUIRGUIS, Its Duly Authorized Representative

NEED TO LOOK AT MAY '89 AGREEMENT BETWEEN GEDA AND GRRP

COMPARISON OF AMENDEDED LICENSE VS. TERM SHEET

1 LICENSE:

GEDA AND GOV GUAM GRAND GRRP EXCLUSIVE RIGHT TO DEVELOP, FINANCE, DESIGN, CONSTRUCT AND OPERATE A WASTE REDUCTION FACILITY FOR RECYCLING AND INCINERATION.

(NO CONFLICT WITH TERM SHEET)

2. LIMITED RIGHT OF ASSIGNMENT.
SITUATIONS WHICH ASSIGNMENT OF RIGHTS WHICH DO NOT NEED GEDA
AND GOV GUAM APPROVAL.

(NO CONFLICT WITH TERM SHEET)

3. PROHIBITED ASSIGNMENT.
CONSENT OF GEDA AND GOV GUAM NEEDED.

(NO CONFLICT WITH TERM SHEET)

4. TERM:
23RD ANNIVERSARY OF DATE OF AGREEMENT OR EXECUTION AND
DELIVERY OF MSW AGREEMENT.

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- 5. FINANCIAL OBLIGATIONS:
 GRRP, ITS PARTNERS OR ASSIGNEES, SHALL BE SOLELY RESPONSIBLE
 FOR FINANCING THE DESIGN, CONSTRUCTION AND OPERATION OF THE
 FACILITY. NEITHER THE GOV OF GUAM NOR GEDA SHALL HAVE ANY
 FINANCIAL OBLIGATION TO PAY FOR ANY PART OF THE DESIGN,
 CONSTRUCTION OR OPERATION OF THE FACILITY EXCEPT AS
 CONTEMPLATED BY THE MSW AGREEMENT OR AS OTHERWISE AGREED IN
 WRITING.
- 6. SCHEDULE OF DEVELOPMENT:
 BIG PROBLEM WITH THE REQUIRED DELIVERY OF 75,000 TONS VS.
 93,075 IN TERM SHEET. ALSO GUAM RESTRICTED TO EFFECT
 RECYCLING IF ACCEPTABLE WASTE NOT ACHIEVED SECTION 1 (C).
 (see attached)
- 7. TERMINATION CLAUSES:
- 8. GRRP WARRANTIES:
 GRRP HEREBY WARRANTS, COVENANTS AND GUARANTEES THAT IT NOW HAS
 OR SHALL OBTAIN BY SUBCONTRACT OR OTHERWISE, THE EXPERTISE
 NECESSARY TO CARRY OUT ITS OBLIGATIONS SET FORTH HEREIN. GRRP
 HAS THE REQUISITE LEGAL POWER AND AUTHORITY TO ENTER INTO THIS
 AGREEMENT; HAS COMPLIED WITH ALL THE INTERNAL CORPORATE
 REQUIREMENTS FOR ITS EXECUTION AND THE SAME CONSTITUTES A
 VALID AND BINDING OBLIGATION UPON IT. THE CONSUMMATION OF THE
 TRANSACTIONS CONTEMPLATED BY THIS AGREEMENT WILL VIOLATE NO

LAW, RULE OR REGULATION APPLICABLE TO GRRP NOR REPSUL IN ANY DEFAULT OF ANY AGREEMENT OR UNDERTAKING BINDING UPON GRRP.

- 9. GEDA AND GOV GUAM WARRANTIES:
 - A. GEDA AND GOV GUAM SHALL PROVIDE REASONABLE ASSISTANCE TO EXPEDITE AND FACILITATE THE GRRP'S PERFORMANCE UNDER THIS AGREEMENT. THEY SHALL USE BEST EFFORTS TO ASSIST IN THE ISSUANCE OF PERMITS, EASEMENTS, APPROVALS AND AGREEMENTS FROM VARIOUS AGENCIES OF THE TERRITORY AND THE U.S.
 - B. GEDA AND GOV GUAM ATTEST TO THEIR AUTHORITY TO ENTER INTO THIS AGREEMENT.

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- 10. AVOIDANCE OF PARTNERSHIPS:
- 11. MERGER:
- 12. GUAM CONTRACT:
- 13. REPAYMENT OF GEDA LOAN:

AMENDMENT OF MAY '89 AGREEMENT (LOAN SUBSEQUENTLY WRITTEN OFF)

- 14. RELEASE OF IEEI:
- 15. CONDITION OF THIS AMENDMENT:

THE LAST THREE CLAUSES MAKE IT DIFFICULT FOR GEDA TO CONTINUE TO SHOW THAT THE TERRITORY'S BEST INTERESTS WERE PARAMOUNT IN DEALING WITH THIS MATTER.

DUNCAN'S LETTER OF 1-25-95 WHERE HE CONTENDS GEDA HAS A AFFIRMATIVE OBLIGATION TO CONTINUE TO NEGOTIATE A DETAILED SERVICE AGREEMENT CONFLICTS WITH HIS 9-28-94 LETTER REGARDING WRITING OFF THE IEEI LOAN. GRRP VIOLATED MAY '89 AGREEMENT TO PAY GEDA 265,000 "WITHIN TEN DAYS OF ITS EXERCISE OF THE OPTION". THIS IS A GLARING EXAMPLE OF THE CONCESSIONS CONTINUALLY MADE TO GRRP THROUGHOUT THIS PROCESS.

DUNCAN ALSO POINTS OUT THAT FOUR YEARS OF TALKS HAVE ONLY RESULTED IN TERM SHEET, A NON-BINDING, GRRP FAVORED, EXTENSION OF TIME. ORIGINALLY, MSW AGREEMENT WAS TO BE READY BY MARCH 15, 1991, IT HAS

TAKEN ALMOST FIVE (5) YEARS AND STILL THERE IS NO MSW AGREEMENT. HOW CAN GEDA JUSTIFY THIS TIME FRAME? THE NON COLLECTION OF THE 265,000 SUBSEQUENTLY WRITTEN OFF WHEN IT SHOULD HAVE BEEN COLLECTED PRIOR TO THE AMENDED LICENSE? DPW AND THEIR DIRECTION DIFFERING WITH GRRP, WHERE WAS GEDA IN THIS ALL? HOW CAN GEDA JUSTIFY NOT BEING ON TOP OF THE SIGNIFICANT CHANGES NOT RELAYED TO GRRP? GEDA IS REQUIRED BY THE AMENDED LICENSE TO BE THE LEAD AGENCY FOR THE WASTE TO ENERGY PROJECT, GEDA DID NOT ABIDE IN THIS REGARD.



GOVERNMENT OF GUAM マウェンド はいとう ロジュリウ

Fabruary 23, 1989

Kamorandum (Opinion)

Ref: GEPA 88-1972

TO:

Administrator, Guam Environmental Protection Agency

Attorney General 200

Subject: Solid Wasta Combustion Plant Dicanse Agreement

This office is in receipt of your memorandum dated Movember 22, 1988, in which you requested the following information,

REQUEST NO. 1: Is P.L. 16-124 applicable to the license agreement involving International Energy Enterprises, the Guan Sconomic Development Authority and the GOVERNMENT of duam?

ANSWER:

Na.

REQUEST NO. 2: Does the license agreement continue to bind the Economic Development Authority and the GU am Government of Guam?

ANSWER:

Yas.

REQUEST NO. 3: Does the licenam agreement provide exclusive rights to International Knergy Enterprises for the construction of a solid waste combustion plant?

LNEWER:

for all practical purposes, yes,

REQUEST. NO. 4: In view of the option agreement between International Energy Enterprises and G-Power, does the Government of Guam and its agencies have the authority to initiate discussions with G-Power concerning the construction of a solid waste combustion plant?

ANSHER:

Yeal.

REQUEST NO. 5: 1f G-Fower exercises its potion poranguary recurrency option agreement with International Energy Enterprises, would P.L. 14-124 Becapplicable to the

subsequent assignment of the license agreement?

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Memo to Administrator, GEFA February 23, 1989 Page 2

ANSWER:

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No.

STATEMENT OF FACTS:

On March 2, 1982, the Government of Guam (the Government) and the Guam Economic Cevelopment Authority (GEDA) granted a license to International Energy Enterprises (IEE) to finance, construct, own and operate a plant for the combustion of solid waste collected on Guam, with the understanding that the Guam Power Authority would purchase all electricity generated by the Solid Waste Combustion Plant (the Plant),

The term of the license agreement (the License) was for three one-year renewable periods, provided that during each year ISS made substantial progress coward achieving the purposes of the License. At the expiration of the third one-year period, the License was to be renewed for an additional twenty-year period, equin assuming that ISS was making substantial progress toward achieving the purposes of the License. On March 2, 1989, the License will begin the fifth year of the Twenty-year renewal period.

Section 5 of the License provides that:

Energy (IZI) shall be free to exsign, convey or otherwise transfer all or any part of its interest in this Agreement without the consent of the Territory or GEDA; provided, however, that such assignment, conveyance or transfer shall not operate as a novation or discharge the obligations of Energy hereunder.

Pursuant to Section 5 of the Micanse, IEE on July 8, 1988, granted G-Power, Inc., a twelve-month option to acquire IEE's License with GEDA and the Government. If the option is exercised, G-Power or its designee will then design, construct, finance, own and operate the Plant.

The Administrator of the Guam Environmental Protection Agency (GEFA) has recommended to the Governor that the Government should pursue and expedite the construction of a Plant pursuant to the terms of the License. G-Fower recently has coordinated a similar project for the city/county of Honolulu; thus, G-Fower has demonstrated capabilities not only in the design and construction of such a facility, but also has expressed its willingness to secure independent financing for this project.

CEPA's Administrator, assuming that G-Fower will exercise its option with IEE, would like to initiate discussions with G-Power concerning their construction of a Plant; however, before doing so, he has a number of questions that he would like this office to answer concerning the License and G-Power's option.

Memo to Administrator, GEPA February 1989 Fage 1

DISCUSSION:

With regard to your first and fifth requests, Guam's Procurement Code (GPC) was enacted into law by P.L. 16-124, and consists of Government Code (GC) Sections 6950-6982.1. Pursuant to GC section 6950.8, the effective date of the GPC was October 1, 1983. GC Section 6950.3(a) limited the applicability of the GPC as follows:

This Title (GPC) applies only to contracts solicited or entered into after the effective data of this Title unless the parties agree to its application in a contract solicited or entered into prior to the effective data.

The License, which was signed on March 2, 1982, was entered into prior to the effective date of the GPC, and the parties never agreed to its retroactive application; thus, the provisions of the GPC are not applicable to the License. Furthermore, Section 5 of the License provides that TEL tan assign all or any part of its interest in the License to another party. Since Section 5 was a part of the original License, which was not subject to the GPC, any subsequent assignment of the License by IEE to G-Power, or any other party, would not be subject to the provisions of the GPC.

As to your second request, Section 2 of the License specifies its term. As discussed in the Statement of Pacts, the current License will soon be starting the fifth year of a twenty-year ranewal period, thus, the License is still in effect and continues to bind the Government and GZDA.

With regard to your third request, the License does not provide specifically that IRE has the exclusive right to build a Plant; rather, IRE is to errange for the financing, construction and operation of a Plant. As a practical matter, the License is exclusive because of the projected size of the Plant that is to be built. It is contemplated that the Plant will generate 5 magnitudes of electricity requiring, at a minimum, 200-250 tons of solid wests per day. A Plant of this size easily should be able to use all of the solid weste that Guam will produce over the remaining life of the License. Thus, it is contemplated that only one Plant will need to be built, and the License grants that right to IRE.

In answer to your fourth request, the option does not preclude the Government and its agancies from initiating discussions with G-Power concerning the construction of a Plant. If G-Power does exercise its option, it will be responsible for designing, constructing, financing, owning and operating a Plant in accordance with the terms of the original License. Any dialogue

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Hemo to Administrator, GEPA February 23, 198° Page 4

between G-Power and the Government should aid G-Power in determining whether or not it will be feasible for them to exercise their option. Of course, until G-Power exercises its option, the Government and GROA are committed to the terms of the original Licenso with IEE.

This memorandum is issued as an opinion of the Attorney General. For a faster response to any inquiry about this memorandum, please use the reference number shown.

OFFICE OF THE ATTORNEY GENERAL

By;

DONALD A. STOCK Assistant Actorney General

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co: Administrator, Guam Sconomic Development Authority

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Culvin E. Hollowny, Sr. Attorney General

Gus F. Diez. Chief Deputy Attorney General

Office of the Attorney General Territory of Guam

Phone: (871) 475-3294 Talofax: (671) 472-2403

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October 18, 1995

The Honorable Joanne Brown Senator 23rd Guam Legislature 130 Aspinall Street Suite 200 Agana, Guam 96910

He:

License Agreement and Term Sheet for Municipal Solid Waste Agreement

Ref: LEG 95-0687

Dear Senator Brown:

Hafa Adail

This office is in receipt of your memorandum dated May 23, 1995. First, let me humbly apologize for the delay in responding to your request. Frankly, I am dismayed. I am committed to improving our quality of service. Unfortunately, this untimely response points out we have a lot to work ahead of us. You requested information on the following:

REQUEST NO. 1: Is the government of Guam bound by the terms set forth in a term sheet for the MSW Agreement?

ANSWER:

Yes, as to those terms consistent with the provisions specifically set forth in the original license and subsequent amended license agreement. See discussion.

REQUEST NO. 2: Did GEDA have to go through the procurement process before

granting this icense?



Ltr. to the Hon. Joanne Brown October 18, 1995 Page 2

ANSWER:

No.

STATEMENT OF FACTS:

Around March of 1982 the Guam Economic Development Authority (GEDA) authorized a loan to International Energy Enterprises, Inc. (IEEI). As part of the loan, GEDA and the Government of Guam granted IEEI a license to finance, construct, own and operate a plant to incinerate municipal solid waste collected on Guam and to generate electricity for sale to the Guam Power Authority.

IEEI detaulted on the loan and GEDA proceeded with liquidation. IEEI assigned its interests in the license agreement to Guam Power Inc. (GPI) and GPI agreed to-enswer for the debt or detault of IEEI. GPI subsequently joint ventured with Enprotech Guam, inc. to form Guam Resources Recovery Partners (GRRP). The license was amended granting an exclusive right for GRRP to develop, finance, design, construct and operate a waste reduction facility for the recycling and incineration of the solid waste collected within the territory of Guam.

The amended license agreement is between GPI, GRRP, GEDA, and the Government of Guam. All required signatures were present, including GEDA's Chairman, GEDA's Administrator, the President of GPI, representatives for GRRP, the Attorney General and the Governor of Guam.

The term sheet for the Municipal Solid Waste (MSW) Agreement states that it is between GRRP and the Government of Guarn. This document contains the signature of the GEDA Administrator and a representative from GRRP. At the time of this writing, GEDA could not provide this office with documentation that the GEDA Board had made a resolution for the Administrator to sign on the Board's behalf.

Your first inquiry is whether the government of Guam is bound by the terms set forth in the term sheet for the MSW Agreement. Also, a second inquiry is whether GEDA should have gone through the procurement process before granting this license.

DISCUSSION OF REQUEST NO. 1:

GEDA was created as a public corporation in 12 Guam Code Ann. §2101. While GEDA does not receive its general support from the General Fund, certain of its projects or

Ltr. to the Hon. Joanne Brown October 18, 1995 Page 3

programs are funded from it. In addition, GEDA is exempted from the Central Accounting Act under 5 Guam Code Ann. §22205. GEDA is given broad authority to contract in its own name to further the purposes of the Authority.

The immediate question is whether a "term sheet" signed by GEDA and a private party involved can bind the Government of Guam. The court in Guam Fed'n of Teachers Local No. 1581 v. Bordallo, No. 76-013A (D. Guam App. Div. 1979), held that an agreement not signed by the Governor or the Director of Education represents an ultra vires agreement between the negotiators which cannot bind the government. To do so would strip the government of its power to supervise and control these negotiations.

While it may be proper for GEDA and private parties to make preliminary agreements which will guide their discussions, those agreements cannot bind the Governor and the Government of Guern absent their assent. This argument is strengthened by the fact that the legislature, in 12 GCA §2103 and elsewhere, required their assent to the sale of any bonds by GEDA and to its acquisition of government property.

As stated earlier the original license and subsequent amended license agreement were signed by the Attorney General and the Governor of Guam. Therefore the government is bound as to those terms in the "term sheet" in the MSW Agreement that are consistent with the provisions specifically set forth in the original license and subsequent amended license. In addition, as to those aspects where legislative assent is required, approval would have to be obtained from the Legislature.

DISCUSSION OF REQUEST NO. 2:

In 12 GCA § 2104(k) GEDA has the power to construct, equip, operate and maintain buildings, works, factories, plants, forms, fisheries and other tacilities, including all equipment, supplies and machinery incident thereto, but GEDA must do this in accordance with the procurement laws in Title VII-A (Guern Procurement Act, Pub. L. 16-124, effective October 1, 1983, (codified as emended at 5 GCA §5001-5677)). This requirement is also placed on GEDA when acquiring tangible personal property. §2104(u).

However, there appears to be no prohibition on the grant of these licenses. Whatever rights and duties were created, were derived from the 1982 license agreement. In this agreement, IEEI had the Ireadom to assign, convey or otherwise transfer all or any part

Ltr. to the Hon. Joanna Brown October 18, 1995 Page 4

of its interest in the license agreement without the consent of the territory or GEDA. In this instance, IEEI assigned its interests to GPI. Therefore, there was no violation of the procurement process.

Dångkolo Na Agradesimento - Thank You Very Muchil

Sincepety

CALVIN E. HOLLOWAY, SR.

Attorney General

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TWENTY-FOURTH GUAM LEGISLATURE

1998 (SECOND) Regular Session
Date: 3

VOTING	SHEET
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Bill No. <u>520</u>
Resolution No
Question:

NAME	YEAS	NAYS	<u>NOT</u> <u>VOTING/</u> <u>ABSTAINED</u>	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C.	じ			
AGUON, Frank B., Jr.	V			
BARRETT-ANDERSON, Elizabeth				
BLAZ, Anthony C.	Ċ			
BROWN, Joanne M. S.				
CAMACHO, Felix P.	1			
CAMACHO, Francisco P.				
CHARFAUROS, Mark C.	كا	,		
CRUZ, Edwardo J.	1/			
FLORES, William B.S.M.		AV		
FORBES, Mark				
KASPERBAUER, Lawrence F.	ن			:
LAMORENA, Alberto C., V				
LEON GUERRERO, Carlotta A.		1		
LEON GUERRERO, Lou				
PANGELINAN, Vicente C.	ٺ			
SALAS, John C.	. ,			
SANTOS, Angel L.G.				
SANTOS, Francis E.	ت ا			
UNPINGCO, Antonio R.	w l			
WON PAT-BORJA, Judith	W.			

TOTAL

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature



Senator Antonio R. Unpingco

155 Hesler Street, Agana, Guam 96910

Phones: (671) 472- 3455 / 56 / 57 • Fax: (671) 472-3400

February 26, 1998

Memorandum

To:

Legislative Secretary

From:

Speaker

Subject:

Communications

I am referring to you communications received by my office from Sen. Mark C. Charfauros regarding emergency declaration for Session to address P.L. 24-139.

Antonio R. Unpingco

attachment

crd

8 FFR 36 AN 12-59

24 Make, w I MINA' BENTE KUATTRO NA LIHESLATURAN GUAHAN

1998 (SECOND) Regular Session

Date: 10/2/92

Jan 1	VOTING	3 24551		
Bill No. <u>52</u>				
Resolution No				
Question:				
<u>NAME</u>	YEAS	NAYS	<u>NOT</u> <u>VOTING/</u> ABSTAINED	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C.				
AGUON, Frank B., Jr.			·	
BARRETT ANDERSON, Elizabeth				
BLAZ, Anthony C.			,	
BROWN, Joanne M. S.				
CAMACHO, Felix P.				
CAMACHO, Francisco P.				
CHARFAUROS, Mark C.				
CRUZ, Edwardo J.	V			
FLORES, William B.S.M.		اسما		
FORBES, Mark	-			
KASPERBAUER, Lawrence F.				
LAMORENA, Alberto C., V	. 1			· · · · · · · · · · · · · · · · · · ·
LEON GUERRERO, Carlotta A.				
LEON GUERRERO, Lou				
PANGELINAN, Vicente C.				
SALAS, John C.				
SANTOS, Angel L.G.	V			
SANTOS, Francis E.	i mari			
UNPINGCO, Antonio R.	المسما			
WON PAT, Judith T.				
TOTAL	17	3		

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature

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1998 (SECOND) Regular Session

	part .	1 6
Date:_	المستركز المراجع	مسلم الأوا

VOTING SHEET

Bill No. 500	
Resolution No.	
Questions	

				
NAME	YEAS	NAYS	<u>NOT</u> VOTING/	ABSENT/ OUT DURING
			ABSTAINED	ROLL CALL
ADA, Thomas C.				
AGUON, Frank B., Jr.				
BARRETT-ANDERSON, Elizabeth	10.00		Per Section and the second	
BLAZ, Anthony C.				
BROWN, Joanne M. S.	V			
CAMACHO, Felix P.	V			
CAMACHO, Francisco P.				
CHARFAUROS, Mark C.				
CRUZ, Edwardo J.				
FLORES, William B.S.M.				
FORBES, Mark				
KASPERBAUER, Lawrence F. /				
LAMORENA, Alberto C., V				
LEON GUERRERO, Carlotta A.		انا		
LEON GUERRERO, Lou				
PANGELINAN, Vicente C.	· ·			
SALAS, John C.				
SANTOS, Angel L.G.				
SANTOS, Francis E.	_ i/			
UNPINGCO, Antonio R.				
WON PAT-BORJA, Judith				

TOTAL

CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature